PLAINTIFF'S 1 IN THE UNITED STATES DISTRICT COURT **EXHIBIT** FOR THE SOUTHERN DISTRICT OF TEXAS 2 HOUSTON DIVISION 3 JAYLA ALLEN, DAMON JOHNSON, TREASURE SMITH, and THE & 4 PANTHER PARTY, & Plaintiffs, & 5 & Civil Action No. V. & 6 4:18-CV-3985 & WALLER COUNTY TEXAS; THE & 7 WALLER COUNTY COMMISSIONERS COURT; JUDGE CARBETT "TREY"  $\delta$ 8 J. DUHON III, in his & official capacity as the & 9 Waller County Judge; and & CHRISTY A. EASON, in her & 10 official capacity as the & Waller County Elections & 11 Administrator, & Defendants. 12 13 ORAL DEPOSITION OF 14 ROBERT STEIN, Ph.D. DECEMBER 10, 2019 15 16 ORAL DEPOSITION OF ROBERT STEIN, Ph.D., produced as 17 a witness at the instance of the DEFENDANTS, and duly 18 sworn, was taken in the above-styled and numbered cause 19 on DECEMBER 10, 2019, from 9:08 a.m. to 12:33 p.m., 20 before Aubrea Hobbs, CSR, RPR, in and for the State of 21 Texas, reported by computerized machine shorthand, at 22 Rice University, 6100 Main Street, Room 202, Herzstein 23 Hall, Houston, Texas, pursuant to the Federal Rules of 24 Civil Procedure and the provisions stated on the record 25 or attached hereto.

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                       APPEARANCES
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    FOR THE PLAINTIFFS:
         Ms. Leah Aden, Esq.
 4
               -and-
         Mr. John Cusick, Esq.
5
               -and-
         Mr. Steven Lance, Esq.
 6
         NAACP LEGAL DEFENSE AND EDUCATIONAL FUND, INC.:
         40 Rector Street, 5th Floor
7
         New York, New York 10006-1738
         E-mail: laden@naacpldf.org
8
         E-mail:
                   jcusick@naacpldf.org
                   slance@naacpldf.org
         E-mail:
9
10
    FOR THE DEFENDANTS:
11
         Mr. Gunnar P. Seaguist, Esq.
         BICKERSTAFF HEATH DELGADO ACOSTA, LLP
12
         3711 S. MoPac Expressway, Building One, Suite 300
         Austin, Texas 78746
13
                   qseaquist@bickerstaff.com
         E-mail:
14
15
16
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Page 6 with you. Obviously you've sworn to tell the truth, the 1 PROCEEDINGS same as if you were testifying under oath in court or in MR. SEAQUIST: I guess on the front end, a couple of statements for the record. First, in the front of a jury? depositions in this case we have been waiving the A. Yes. reading requirement on 30(b)(2). Q. You understand? Also, as we go through today, MS. ADEN: I think so. it may be kind of conversational, but we have to be 7 careful to not talk over each other so the court MR. SEAQUIST: Precise rule to be checked at a later date and confirmed. And then also, we have reporter can take down what we're saying. So I'm going agreed among counsel that objection to form is to do my very best to let you finish whatever answer sufficient to preserve objections for the record as to you're giving before I ask my next question. If you 11 the form of all questions in the deposition. would, please just make sure you let me ask my full 12 Counsel, have I stated that correctly? question before you start to answer, okay? 13 13 MS. ADEN: That's correct. 14 Q. Okay. If you need a break at any point, just 14 MR. SEAQUIST: Okay. 15 let me know. We can do that. 15 ROBERT STEIN, Ph.D., 16 16 Having been first duly sworn, testifies as follows: You're being paid for your time in this case? 17 DIRECT EXAMINATION 17 A. Yes. 18 18 BY MR. SEAQUIST: O. 250 an hour? 19 19 Q. Good morning, Dr. Stein. A. Yes. Q. And who or what entity is specifically paying 20 A. Morning. Q. My name is Gunnar Seaquist and I represent the 21 those fees? 2.1 22 <sup>22</sup> defendants in this case. You have not -- you and I have A. NAACP Legal Defense. 23 not met before this morning, correct? Q. Okay. Prior to sitting down for the 24 deposition this morning, do you know roughly how many A. I don't think -- no, no. 25 O. Okay. We had a little bit of a chance to meet 25 hours you've billed in the case? Page 5 Page 7 <sup>1</sup> and talk before the deposition this morning. You do A. I don't know the number of hours. I can do understand that I represent the defendants, Waller the math, but maximum of \$20,000 and I billed more than <sup>3</sup> County, the Waller County Commissioners Court, Trey that and was paid I think on \$26,000 if total was <sup>4</sup> Duhon, in his official capacity as the county judge, and <sup>4</sup> correct, yes, roughly. <sup>5</sup> Christy Eason, in her official capacity as the Waller Q. To date? 6 <sup>6</sup> County Elections Administrator, all of whom are A. To date, yes. I haven't billed anything since <sup>7</sup> defendants in this lawsuit? the first billing. Q. Other than your time on the file, have you had A. Yes. Q. Do you understand that? And you have been anyone else working on this case with you? designated as a testifying expert by the plaintiffs in A. Yes. I've had several graduate students and this case, who I think at present are Jayla Allen, 11 undergraduates assist in doing work, mostly with GIS Treasure Smith, Damon Johnson and The Panther Party; is ArcInfo measuring distances and geographically 13 that correct? locating -- geographical information system and the 14 A. Yes. students assisted in identifying the residential 15 locations of each voter in the county. 15 Q. Who specifically engaged you as an expert in this case? 16 Q. And how many students would you say have <sup>17</sup> helped with this project? 17 A. Ms. Aden. 18 A. Two -- three, let me correct that. Three. 18 MS. ADEN: Aden. 19 19 THE WITNESS: Aden, I'm sorry. Q. And what are their names? 20 Q. (BY MR. SEAQUIST) And that's Leah Aden with 20 A. Nile Dixon, D-i-x-o-n, Mason Reese, R-e-e-s-e, 21 21 the NAACP? and Elizabeth Vann, V-a-n-n. A. Leah, NAACP legal defense firm. 22 Q. Are they being compensated at all for their 22 23 Q. You've given a deposition before? time? 23 24 24 A. Yes, yes. 25

So I won't go through all of the ground rules

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Q. And are you billing the NAACP for their time?

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A. No, I was charging -- I was paying them from my charges.

- Q. Okay. For Mr. Dixon, is he an undergrad or a graduate student?
- A. He is actually not a student at Rice. He is a student at the Houston Community College and he is an undergraduate.
  - Q. Okay. What about Mr. Reese?
- A. Reese is a sophomore. At the time he was a <sup>10</sup> freshman at Rice.
  - O. And Elizabeth, what was Elizabeth's last name?
- A. Elizabeth Vann, V-a-n-n, and she is actually a <sup>13</sup> colleague, she's not a student. She works at the Center for Civic Leadership and we have collaborated on research before of this sort.
  - O. Is she a Ph.D.?
  - A. She is a Ph.D. in anthropology.
  - O. And does she teach?
- 19 A. Yes. Yeah, she teaches.
  - O. I assume she conducts research as well?
- 21 A. Yes.

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- 22 Q. In forming any of the opinions you are offering in this case, did you rely on any of Dr. Vann's 24 research?
  - A. No, I did not.

Q. Have you reviewed any materials in preparation for your deposition testimony this morning?

A. Yes. I've read over my own report, my <sup>4</sup> rebuttal report, report of Dr. Gimpel and many articles <sup>5</sup> that I cited in my report and in Jim's -- Dr. Gimpel 6 cited in his report, and material that was provided to <sup>7</sup> me by the attorneys from the NAACP, which included the plaintiffs' pleading, the -- and then the deposition order and several papers that they brought to my attention that I had not seen before that they gave me to read.

- Q. Okay. And were any of those papers cited in your opinions?
  - A. Yes.

MS. ADEN: And for the record, not to interrupt, Gimpel is G-i-m-p-e-l.

THE WITNESS: Gimpel. We call him Jim.

- Q. (BY MR. SEAQUIST) When were you hired as an expert in this case, if you remember?
- A. I'd have to check my dates. I want to say less than a year ago. Last spring I think I was 21 contacted by Leah. I think I filled out, you know, a form late spring, early summer.
- Q. Prior to being contacted by Ms. Aden, had you <sup>25</sup> worked previously with the NAACP Legal Defense Fund?

A. No, I have not.

2 Q. When Ms. Aden contacted you, let me ask that a 3 different way.

What specifically were you asked to do in this case?

- A. The question -- I read the pleadings and the attorneys explained to me that they wanted me to assess whether or not the plaintiffs had equal access to early voting in Waller County during the 2018 election.
- Q. And was that the only question you were asked to opine on?
  - A. Yes.
- 13 Q. What material -- other than what you've just told me that you reviewed this morning, were there any other materials that you were provided by the plaintiffs in order to conduct your analysis?
  - A. I think they gave me some information about transportation availability on the campus of Prairie View A&M. Information about -- what do you call it? Student parking permits issued on the Prairie View A&M campus.

They did provide me information about early <sup>23</sup> voting practices in Prairie View, in Waller County, days, hours, weeks of operation, machines, Ebooks, poll workers. They -- and that's it.

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- Q. Okay. At some point in time did the plaintiffs also provide you with any list of voters?
- A. Yes. Yes. I'm trying to remember. I don't think -- to be absolutely clear I think your office of Bickerstaff Heath firm gave me access to a Dropbox that I was able to download voter files from.
  - Q. Okay.
  - A. And voter history files.
- Q. Other than the items that we have discussed and the papers that you reviewed, any other materials you used or reviewed in reaching the conclusions that we're here to talk about today?
  - A. No, not that I can recall.
- Q. Okay. You did prepare an expert report in this case; is that right?
  - A. Yes.
- Q. I'll hand you what I've marked as Exhibit 1 to the deposition.

(Exhibit No. 1 marked.)

- Q. (BY MR. SEAQUIST) If you'll look at that for a moment, and just confirm that that is a true and correct copy of your expert report?
  - A. Yes, it -- yes, this is my report. MR. SEAQUIST: Do you want one more? MR. CUSICK: Sure, thank you.

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Page 12 Q. (BY MR. SEAQUIST) Now you had mentioned <sup>2</sup> earlier that you had also reviewed a report from Dr. James Gimpel?

A. Yes.

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- Q. And you understand that Dr. Gimpel is an expert who's been engaged by the defendants in this case?
  - A. Yes.
  - Q. I'll hand you what I have marked as Exhibit 2. (Exhibit No. 2 marked.)
- Q. (BY MR. SEAQUIST) Which is the report by <sup>12</sup> Dr. Gimpel, and I'll just ask you to confirm that that 13 is the report that you reviewed and to which you ultimately drafted a rebuttal?
  - A. Yes.
- 16 Q. And then finally I will hand you -- well, first of all, you did prepare a rebuttal report to 18 Dr. Gimpel's expert report?
  - A. Yes.
- 20 Q. I will hand you what I have marked as 21 Exhibit 3.

(Exhibit No. 3 marked.)

- Q. (BY MR. SEAQUIST) And ask that you confirm that that is a true and correct copy of your rebuttal report?
  - A. Yes.

MS. ADEN: Gunnar, do you have extra copies of that or no?

MR. SEAQUIST: They're coming. MS. ADEN: Okay. Thank you.

- Q. (BY MR. SEAQUIST) Now, Dr. Stein, do Exhibits 1 and 3 that is your initial report and your rebuttal report, contain all of the opinions that you're offering in this case?
  - A. Yes.
- Q. And so to the extent that there's a conclusion or opinion that's not included in those two reports, it's fair for me to assume that you're not going to be testifying about that in our case, correct?
  - A. Correct.
- Q. Okay. As the appendix to Exhibit 1 which is 17 your initial report, I believe you included a curriculum 18 vitae?
  - A. Yes.
  - Q. Is that curriculum vitae current?
- 21 A. No. it's not.
- Q. What would need to be updated on that form to 22 23 be current?
- A. I told the attorneys with the NAACP that in 25 the last three months, less than that, I've had three

Page 14 papers that have been accepted and are online and another one in a book and they are probably relevant, you know, to the work I have been doing on this case.

- O. Do any of the three papers you have published specifically relate to early voting?
  - A. Give me a second. Yes, they do.
- Q. Okay. Which ones -- let's just go through them one by one and tell me about the first one.
- A. The first one's called Waiting to Vote. It was just accepted and put online in the Political Research Quarterly, and it addresses this issue of lines and how long people wait in lines.

It is principally on election day voting, but <sup>14</sup> I talked extensively, as do my other coauthors, about how this would pertain to early voting, and it specifically asks what are the consequences of waiting in line on everything from voter convenience and satisfaction to what we would call reneging, people who walk out of line.

- Q. In being accepted, has this article been peer reviewed?
  - A. Yes.
- Q. And you said it was in Political Research Ouarterly?
  - A. Yes.
  - Q. And that's available online?
  - A. Yeah. You just...
- Q. I think I have seen an early -- earlier article that you did that dealt with the same subject. Is this new article an update to that one or is it a totally different piece?
- A. If it's called Waiting to Vote, it's probably the same article. It was listed on my vitae as a conference paper --
  - O. I see.
- A. -- and as a -- I think I presented it at two <sup>12</sup> conferences and it is -- yes, it is substantially obviously revised but the paper that you probably are referencing is an earlier version.
  - Q. Okay.
  - A. That's it.
  - Q. This one (Indicating.)
  - A. Yep.
- Q. Okay. All right. So we know about Waiting to Vote. What is the second paper that would need to be updated on your vitae as it relates to or that relates 22 to early voting?
- A. It's a paper in a book and I did a volume --<sup>24</sup> it's right up there and I cannot remember the name of <sup>25</sup> it.

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Q. Would you like to check?

- A. Would you mind?
- O. Not at all.

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- A. Not that -- a humble brag -- where is my chapter? Polling Place Quality and Access. And it's in an edited volume. Help me here, polling place. And it's with the same 38 other authors and it's an edited volume by Mitchell Brown, Kathleen Hall.
  - O. May I?
- A. Yes, please.
  - Q. And when was this book published?
- A. Just came out this fall. I think I got a copy of it in October.
- Q. And can you give me sort of the abstract summary review of what this article is?
- 16 A. Sure. There's been a big debate in the field in whether or not polling place practices and polling 17 18 place access has a discriminatory or limited access for people of color and underrepresented voters. And this is the first study that attempts to test that hypothesis across jurisdictions.

It I wouldn't say rebuts but takes on a piece of research that was done by Matthew Barreto, and what we show is that there is no significant disparity by <sup>25</sup> race and ethnicity across 28 jurisdictions. Convenience

Page 17 sample, it is based on the same data that we collected for the Waiting to Vote study.

Q. And then the third paper that you had 4 referenced, sir?

A. It's a paper called Choosing the Less 6 Convenient Way to Vote, and it is about vote by mail and lots of references in that paper to early voting. And it asks the question why do people who get mailed a <sup>9</sup> ballot, a convenient way to get a ballot, two thirds of 10 them walk the ballot in, Oregon, Washington and Colorado, and it attempts to explain that phenomena.

Q. And what do you conclude?

A. We conclude that the reasons which are varied <sup>14</sup> are conditioned by the frequency of voting. So a <sup>15</sup> frequent voter walks their ballot in for reasons that have to do with a social -- they want to be seen and see others voting.

Infrequent voters don't have that experience from prior voting and they mail their ballot back in, largely because it's convenient. They don't like to change their routine, and because they like to see the campaign end before they cast a ballot.

What's real interesting is it has nothing to do with the postal service. Everybody loves the postal <sup>25</sup> service, including millennials, which always surprised

me. And there are applications there to early voting as well.

Q. In terms of the mail-in voting, did you look at data from Texas or other states?

A. That paper was based on only data from Colorado. There are only three states that have vote by mail.

Q. That's what I suspected but I wanted to make sure. Okay. Other than those three publications, is <sup>10</sup> the recent of your publication list current on the CV in your report?

A. Yes. I am working on papers that I have not listed on my resume based on that study. I'm now looking at another piece of research with the same database from this and from the Waiting to Vote that looks at turnout effects.

17 Do people over time who have a bad experience at one polling place come back in the time series. So I'm looking at the same people in 216 and asking if they had a bad experience, did they go back. If you didn't like the restaurant, did you go back. If you didn't 22 like the polling place or did you chose another polling place. And so we're working on that right now.

Q. Are you conducting any research that overlaps with or is done in reference to this lawsuit?

Page 19 A. I was -- I've just completed -- the Harris County, county we're in now, just adopted election day vote centers. As a requirement for that the secretary 4 of state requires that the county clerk do a series of reports, and I was a recipient of a grant from the Arnold Foundation on behalf of the county to conduct those studies.

8 I've done two of them so far and just submitted my second report based on the November 2018 election December 5th.

Q. Do you -- in that research or in any of the papers coming out of it, do you cite this lawsuit in any way?

A. No.

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- Q. And I guess that was my question.
- A. Oh, I'm sorry.
- Q. Are you doing any research in which you would cite this lawsuit as evidence or support?
  - A. I don't plan -- I have not done. I hope to.
  - Q. You do hope to?
- A. I hope I will have permission to be able to write on this one, the suits.
- Q. Okay. Is that one of the benefits to participating as an expert witness is it also gives you <sup>25</sup> some material to work with as a scholar?

www.encaselegal.com **Encase Legal Court Reporting**  Q. I concur.

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MS. ADEN: Gunnar didn't elicit that comment for the record.

(Laughter.)

MR. SEAQUIST: That was clearly well programmed.

THE WITNESS: I mean I read your book as well as vourself.

- Q. (BY MR. SEAQUIST) So you are currently employed here at Rice University? 12
  - A. Yes.
  - Q. And you're a professor of political science?
- 15 A. Yes.
- 16 Q. Do you teach any courses?
  - A. Yes.
  - Q. What courses do you teach?
- 19 A. This semester -- well, I generally teach public policy courses, elections and election sciences, 20 21 and more specifically courses on what you would call 22 policy evaluation causal analysis.
  - Q. And do you also conduct -- well, you've told us, you also conduct research?
    - A. Yes.

Page 21 Q. What is the breakdown in terms of your professional time on teaching versus research?

- A. That's a very good question, but I'd say the <sup>4</sup> two dominate. I don't see a fine line, but if -- I think I'm supposed to be one third service, one third teaching, one third research. But I don't see that distinction in this.
  - Q. The three legs of the stool way?
  - A. The stool, yeah.
- Q. What percentage of your work would you say involves consulting or testifying in relation to a lawsuit?
- A. I have done one, two, three cases, depositions <sup>14</sup> I guess you would call it, expert witnesses, in the last five years.
- 16 Q. You list a couple of those cases in your qualifications section to your report. One of them is 18 Thomas Poorbera, I think, et al versus the county in Jackson? 19
  - A. Yes.
  - Q. That case was out of South Dakota?
  - A. Yes.
- 23 Q. And were you hired by the plaintiff or the 24 defense in that?
  - A. Defense.

- Q. Did you prepare a report?
- A. Yes.

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- Q. Do you still have copies of the reports you prepared?
  - A. Yes, I do.
  - Q. How many reports did you prepare in that case?
- A. Two. My report for the court and then a rebuttal report to their expert.
- Q. Did you -- you said you've given some depositions. Did you give a deposition in the Poorbera case?
  - A. Yes, I did.
- Q. Do you remember roughly when that would have 14 been?
  - A. I'd have to check, but I'd say two and a half years ago, and we did it here in Houston because there was a snowstorm. We couldn't get to South Dakota. Everybody came here.
- Q. I don't blame ya. Did you testify at any <sup>20</sup> hearing or trial in that case?
- A. No, I did not. I was scheduled to. I want to be clear. The judge asked me to come to -- I can't remember where the federal court is in South Dakota. And then he -- I couldn't tell you the name of the <sup>25</sup> iudge, and then he called me, asked me a lot of

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questions and then said we're done. I don't know if that was testifying or not, but...

- Q. Well, testifying is if you are sitting in a courtroom and raise your hand.
  - A. Yeah.

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- Q. Swear to tell the truth.
- A. He did tell me on the phone that it was a continuation of my deposition and he felt I was -- he said you are under oath still, and I said I'm not going to lie, and he asked me a bunch of questions about my report.
- 12 Q. And he -- did you say "he," being the judge in 13 that case?
  - A. Yeah, judge, a Federal judge.
  - Q. Okay. And what were the -- what was the nature of the Thomas Poorbera case?
  - A. The Lakota Indian tribe and the reservation claimed that they didn't have access to early voting locations on the reservation and were -- what's the right word here? Disadvantaged in having to travel greater distances off the reservation in order to vote early in person.
- Q. So the Lakota tribe or at least the plaintiffs, were alleging they did not have equal access 25 to early voting?

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A. That's correct.

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- Q. And do you know what specifically the relief, the plaintiffs, the tribe members were seeking in that case?
- A. They wanted certain early voting locations on the reservation.
- Q. Do you know or do you recall how far away from the reservation the existing early voting locations were in that matter?
- A. I'd have to review my report but they were considerable, double digits, eight to ten miles was my recollection.
  - Q. One way?
  - A. Yes, one way.
- Q. And do you remember -- well, do you remember what the hours for early voting were that were available at the early voting locations?
  - A. I do not. I mean my report would have that.
- 19 Q. Okay. Do you remember how many days were available for early voting at the early voting locations 20 21 in Jackson County?
- 22 A. I know South Dakota has an early voting law but I just do not recall.
  - Q. Obviously there were no hours or days on the reservation?
    - A. To the best of my recollection, none.

Q. Do you recall -- also you're doing a very good job, but I'll just remind you to try to let me get my whole question out. There were a couple of times there where we might have talked over each other a little bit.

6 Were there any allegations in the Thomas Poorbera case about the socioeconomic status of the residents of the reservation?

- A. Yes.
- Q. And what specifically were those allegations?
- A. That they lacked vehicles, they were of lower socioeconomic status and they didn't have access to roadways that had direct routes to the county seat where early voting was taking place.
- Q. And what were you asked to do in the Thomas Poorbera case?
- A. I was asked to do -- again, I have to remember my question, but I think it was about whether or not there was equal access and I was asked to assess that, and I conducted analyses to measure distances, time travel and then eventually was asked to identify what might be remedies for the problem.
- Q. Okay. Let's start on the first question. What was your conclusion as to whether there was equal access?

Page 26 A. There was -- well, there was no evidence that distances, as the plaintiff had claimed, were an

obstacle to voting.

Q. And in determining whether there was evidence of an obstacle to voting, did you measure effects on voter turnout?

- A. Yes, I did.
- Q. Do you remember the allegations as to what the racial or ethnic breakdown was for the residents of <sup>10</sup> Jackson County versus those who lived on the reservation?
  - A. Yes. The plaintiff claimed that residents of the reservation were, if not exclusively, overwhelming Native American, and as a consequence of their location and their status as members of the Lakota tribe, they were unable to have access to these opportunities that people who lived in the county seat of Jackson did have.
  - Q. And conversely, did they allege that the people who did live in the county seat of Jackson were overwhelmingly white?
    - A. Yes.

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- Q. And ultimately you found there was no evidence of unequal access?
  - A. Yes.
  - Q. All right.

A. Yeah.

- Q. And that is true even though the Native American voters on the reservation had no hours in comparison to the white voters in the county seat?
  - A. That was my recollection, yes.
- Q. Okay. And that was true even though the distance was at least eight to ten miles one way from the reservation into town for early voting?
  - A. That's correct.
- Q. Okay. Now you've also, in your qualifications section of your report, you mention your work as an expert witness in Martin Cowen, et al. vs Brian Kemp. 13 Do you recall that case?
  - A. Yes.
  - Q. Can you tell us a little about that, please?
- A. Yeah, the State of Georgia was being sued by the tea party of Georgia and two other -- what do you call them, plaintiffs, who were being candidates and claimed that they had been denied access to the ballot as candidates in the Republican primary because of exceedingly high requirements of signature, petition signatures and campaign filing fees.
  - Q. Were early voting hour -- ask that a better way. Was early voting an issue at all in that case?
    - A. No, not to my recollection, no.

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Page 28 Q. So is it fair to say that your work in that case is not pertinent to what we're here to discuss today?

- A. No -- yes, I'm sorry. Yes, it's fine.
- Q. No, that's fine. All right. We'll look at Exhibit 1 which is your report. I'd like to just kind of go through your methodology with you first. You set out a section, Section II, I believe it starts on page 2, Discussing Evidence and Methodology.

This section of your report, is that a true and correct recounting of the methodologies you've used in this case?

A. Yes.

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- Q. And is it a complete description of the analyses that you've undertaken?
  - A. Yes.
- Q. Okay. Now, you said you set out to answer the specific question of whether specific groups of registered voters are more burdened than others in casting an early vote. That's what you say in the report. Have I read that correctly?
  - A. I believe so, yes.
- Q. And earlier I think you had actually mentioned it as you were examining whether there was equal access 25 to early voting? Page 29

A. Yes.

- Q. Is equal access and whether specific voters are burdened in casting a ballot, is that -- are those synonymous in your mind?
- A. I'd say they're not the same but they're -yes, they're synonymous. That's how I treat them.
- Q. Okay. So when you talk about equal access versus burden, you're talking about the same thing in this definition?
  - A. That's correct, yes.
- Q. In your language, can you tell me what is your definition of being more burdened?
- A. Is an individual in this case compared to some other individual, spending more resources to engage in this activity, in our case, of course, early voting, than another person who's no otherwise different.
- 17 Q. Okay. And if I ask you what you understand or what your definition of equal access would be, would it 18 be the same thing? 19
  - A. Yes.
  - Q. And where do you derive that definition or understanding of either burden or equal access from?
  - A. I think of it as just a common, you know, dictionary definition, but more specifically in this case, from the extensive literature that I'm familiar

with at research.

- Q. Is there a particular piece of literature that comes to mind in terms of setting forth the definition or standard for equal access?
- A. That's a good question. I can't think of any one article that stands out as -- what's the word, better, but I think of Fullmer's, F-u-l-l -- and I spelled his name wrong in the report. It's <sup>9</sup> F-u-l-l-m-e-r, Fullmer's article in the election law 10 journal, but of course Jim Gimpel and virtually all, not say virtually but many of the articles I cited and authors are where I draw my understanding of access.
- Q. So although, is it fair to say that none of those articles may specifically say here is what equal access means, you have drawn your understanding of equal access from some of the principals identified in those 17 articles?
- 18 A. Yeah. I mean several of the articles make 19 specific reference to things that people should consider when designing early voting locations, early voting -and for that matter any type of election day early voting operations. I think Fullmer comes the closest to <sup>23</sup> that issue, but I would say the earliest work laid out. Some of those tenants and over time they have been added 25 to so that if I looked at Jim Gimpel's or my own work

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- and then I looked at Mr. Fullmer's work, I think it was 2018, you get a sense of the totality of characteristics of early voting that should be looked at as making it accessible or equal for all people.
- Q. Okay. Prior to seeing the report from <sup>6</sup> Dr. Gimpel in this case or learning that he was an expert engaged by the defendants, were you familiar with his work before that?
  - A. Oh, yes.
- 10 Q. And had you cited his papers in prior work of 11 your own?
  - A. Yes.

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- Q. Okay. Looking at your methodology, the first thing it says you did was geocode the residents of every voter eligible to vote in Waller County. Can you just 16 kind of for the record tell us what that means?
  - A. Let me be clear. I took every registered voter from the current list of circa 2018. The people who were eligible to vote in 2018, I want to be very clear, these are the only registered voters, not citizen voting age population that might have been eligible but were not registered the 30 days.

I then with, I think it was Nile Dixon, acquired from Texas A&M something called an API, which <sup>25</sup> is just a fancy word for an algorithm that would

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identify the Latin longitude of every voter on that <sup>2</sup> list.

I then entered that into a data file which was eventually used for calculating distances from the registered voters residence as it appeared on the voter list, to each of the opportunities to vote early.

- Q. Okay. And you produced your geocoded file to the attorneys for the plaintiffs in this case?
  - A. Yes.

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- 10 Q. And do you have an understanding as to whether 11 or not they have produced that to us?
  - A. I assume -- yes, it was my understanding, yes.
- Q. And do you have an understanding whether 13 <sup>14</sup> Dr. Gimpel was able to review your geocoded list and use 15 it in his analysis?
  - A. That's my understanding.
- Q. Okay. You testified that you got the API from <sup>18</sup> Texas A&M. Is there a particular department over there that you go to for that?
  - A. That's a fairly good question. I'd have to look it up. The answer is I don't know. You go to the website. Everybody pays a fee, and I want to say it's probably from their geographic information system library, but I'm not positive so I'd have to double check.

Page 33 Q. Is there a subscription access to that that vou have or --

- A. Yes, through the Fondren Library.
- Q. Through the what library?
- A. Fondren, the library here at Rice.
- Q. And you testified that Mr. Dixon worked on that with you. Any other students help you in the geocoding process?
- A. Yeah, Matt Mason, Reese and Libby, more about -- what's the right word here? Checking, you know, we do checks to see if everything looks within range.
- Q. And what -- do you use any special computers or other equipment to perform your geocode?
- A. Yeah, I use my computer at home, to be more specific.
  - Q. Do you use a specific software program?
- A. Yes, Arc, A-r-c, GIS. ArcGIS. It's an Esri, E-s-r-i product. You have to -- you buy it.
- Q. Okay. You testified that you had used a list of registered voter circa the 2018 general election. Did that list identify for you active versus suspense voters?
- A. Yes, it did.
  - Q. Did you remove suspense voters prior to doing

your geocoding?

2 A. I kept everybody in and then did my analysis on the active voters.

Q. And how were -- how did you go about arriving at what you believe to be registered voters who were Prairie View A&M students?

A. In the report I talk about the residential address that was on the voter registration list. I then took a shape file. Now a shape file is just simply the geographical boundaries of the Prairie View A&M campus, and then I located any registered voter who lived in 12 that shape or in that geography.

Q. And when you came up with the number of students, did you remove suspense voters from that list?

A. I did not look at any suspense voters in the list at the time I was doing -- after I geocoded, I then <sup>17</sup> removed the suspense voters.

18 Q. Okay. So in terms of the number of student --19 of likely students that you came up with, that would not <sup>20</sup> include suspense voters?

A. That's correct, to the best of my knowledge, and that was based on the list.

Q. All right. Now by matching addresses from the voter registration file that you had geocoded to <sup>25</sup> on-housing or known off-campus student housing, you came

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up with 2,651 Prairie View A&M students?

- A. Yeah, what page are you on?
- Q. I am on page 3.
  - A. Yep, that's it.
- Q. Okay. And you have in parentheses, it's the first paragraph or the top paragraph on the page there in parentheses you say: (1,833 of whom are aged 18 through 20).

How did you come up with that number?

- A. The voter registration list gives me the birth date of every registered voter for that 2018 election.
- Q. So you took your student list and then just referenced by the birth date on the registered voter data to identify those whose birth dates fell between 18 and 20 at the time?
  - A. Yes.
- Q. You say that: The estimate of 18 to <sup>18</sup> 20-year-old students registered to vote in Waller County 19 is necessarily low, and certainly misses many more such <sup>20</sup> PVAMU students who live near campus or elsewhere in 21 Waller County.

Can you explain that?

A. Well, to my knowledge there were more students registered at the university than were living in the --25 that we geocoded, and so I had surmised that there might

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Page 36 be more students. I don't know how many more who -- in <sup>2</sup> fact, I think I mentioned that there was 389 students who lived within one mile and they may be students on the campus.

But I did not have knowledge of those persons being students, other than I was told by the attorneys and I've been to Prairie View many, many times that there are off-campus apartments where students live and attend Prairie View A&M campus.

- O. And you included those off-campus addresses that the attorneys had informed you about in your number of likely Prairie View A&M students, right?
- A. I included them and then look at them separately, both ways, because I couldn't be certain that they lived on the campus and they technically did not live in that shade file.
- Q. Now, a moment ago when you said you knew there were more students registered at Prairie View A&M, when you say "registered," did you mean registered as students?
- A. Yes, I knew there was more students on the <sup>22</sup> campus than there were registered voters on the campus, and I -- yes, that's all I knew. I made an assumption that there might be more students at Prairie View A&M campus who are registered to vote in Waller County but Page 37

do not live physically on the campus but nearby.

- O. Is it also possible that your number caught some students who although no longer are at Prairie View <sup>4</sup> A&M, hadn't made the suspense list yet?
  - A. It's possible, yes, yes, sure.
- Q. Let me look, I have a question about one of your numbers here. In that next paragraph where you say: Using the date of birth of each registered voter in Waller County. You say: We determined that 1,977 (5.9%) of registered voters were age 18 through 20 at the time of the November 2018 election.

That's a countywide number; is that right?

A. Yes.

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Q. And then you say: Using the methodology described above, we identified 2,651 Prairie View A&M students (of all ages) who were registered to vote in Waller County.

And that's what we've just talked about?

- A. Yes.
- Q. The next sentence says: By our calculation, 178 (6.7%) of those PVAMU students registered to vote in November of 2018 were aged 18 through 20.

How did you get that number?

A. Well, it was the students who lived on the <sup>25</sup> campus that identified from their residential address

Page 38 and then, of course, had their age and simply figured out how many of the students who had residents on the campus were between 18 and 20.

- Q. Okay. So of all the students registered to vote on campus, your calculation showed that 178 of them or roughly seven percent were 18 to 20?
  - A. That's correct.
- O. You say in your report that you are not able to determine the race or ethnicity of individual voters in Waller County; is that true?
  - A. That's correct.
  - O. And why is that?
- A. I have in the past used a technique in which you use the residential location and the racial ethnic make-up of that residential location, county, block, census, track, and the surname of the voter from the <sup>17</sup> Center for Disease Control that identifies common African American, Asian, Hispanic, Anglo surnames.

A program that has been written by a professor <sup>20</sup> named Imai, I-m-a-i, at Princeton, he graciously shared his software with me and it gives you a probability estimate for individual voters. I attempted -- I ran the program, I was not satisfied with the results.

Specifically, I did not believe that the probability estimates met what I considered to be an

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- acceptable threshold for making a statement about the race and ethnicity of voters, all the voters, the 31,000 in Waller County.
- O. Do you have the information or the report that was produced but that you were dissatisfied with?
- A. You know, I have to check. As a work product I think I may have discarded it when I finished my analysis, told the attorneys I cannot give you an individual level estimate, but I'm sure I can reconstruct it somehow.
- Q. What was your dissatisfaction with the result of that analysis? Did you feel like it overstated or understated African American population or is that it wasn't sufficiently reliable?
- A. I don't think it was sufficiently reliable. I would want a criteria of at least .7. It gives you a probability that you've identified this person accurately as African American, Hispanic, Asian or Anglo, and I want to be clear, they're overlapping. Lots of Hispanics are African Americans.
  - Q. Sure.
- A. So in this model I was looking for African American only, but I have to recognize that there will be Hispanics who will identify themselves from the <sup>25</sup> census and I wanted at least, not least, I would have

accepted a .7 probability. I don't think I -- again, my recollection was it just wasn't there.

Obviously higher is better but .7 I think is a standard in which peer review journals would have said, and I have published with this before, the vote by mail paper uses it and the .7 was where I wanted to be.

- Q. And so I guess the -- one of the underlying things we should make clear just for the record is that in terms of registered voter data, the registered voter lists don't contain race or ethnicity data, right?
  - A. That's correct.
- Q. That's not something that voters in Texas are required to report when they register to vote?
  - A. That's correct.
  - Q. Or when they cast a ballot?
- 16 A. Correct.

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Q. Okay. Now, you had testified earlier that you had used census block data. Let me ask you a question about the use of census, either the 2010 decennial census or the American community surveys as it relates to college students. Is it problematic in any way -scratch that.

Are the -- some of the categories of information that are collected, for example, education <sup>25</sup> level, employment level, those are not intended to be

applied to people who are under 25 years of age, correct?

- A. I'm not that familiar with the census. It's 4 my understanding, yes, but I'm not certain of that. It is my understanding that that is true, yes.
  - Q. Do you know whether the census for college students who live on a campus, whether the census counts those students as living on the campus or as living with their parents?
    - A. My understanding is living on campus.
    - Q. And that's even in-student housing?
- A. My understanding is at the time the census conducted it's institutions, like prisons and universities count the populations at the time the census is conducted as in residence of where they were filling out that survey.
- 17 Q. Okay. And so to try to arrive at the proportion of the population, I think both in Prairie 18 19 View and Waller County, that was -- or that is African American, you had said in your report that you went back 21 and used 2010 census block data. Just for the record, what is a census block? 22
- A. Geographical designation by the census bureau. There are designations as large as counties and states, of course, and general municipal governments, and then

Page 42 they start breaking it down by census blocks and block groups and census tracks. Blocks are the smallest unit. Block groups are aggregations or groups of blocks and tracks are made up of block groups.

- O. Does census blocks -- does census block data give you the individual ethnicity or race of the residents in that census block?
  - A. Yes.

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Q. Is that -- were you able to -- let me ask this a better way.

You say in your report that you looked at whether individuals lived in a census block that -where the block was comprised of a majority of persons that self identify as black. Is that true?

- A. Yes.
- 16 Q. Why were you not able to identify the specific <sup>17</sup> number of persons or based on your geocoding, identify a specific race of individuals living in a particular 19 household?
  - A. I'm not certain I understand the question.
  - Q. That was a bad question.
  - A. I'm sorry.
- Q. Why did you have to look to census blocks that were majority African American to try to determine -determine the proportion of the population was African

Page 43

American?

- A. Because my other methodology that I had used was not satisfactory.
- Q. Okay. Now a census block is -- how many people typically live in a census block?
- A. There is no standard. It could be as little -- the census -- it could be as little as 10 or 12 or even one or two people, depending on the geographical area or rural areas, and it could be as many as several thousand including ten. Tens of thousands would be wrong but several thousands.
- Q. Okay. I think I've seen somewhere that an optimum number for a census block is around 1,500. Does that sound right?
- A. Yeah, in urban areas and metropolitan areas. I think in rural areas that number could be smaller.
- Q. Okay. And in your analysis, in taking a census block that was majority African American, you treated the entire population in the census block as being African American, correct?
  - A. That's -- yes.
- Q. Okay. And so by way of example, if you had a block of 1,500 people, if 751 people were African <sup>24</sup> American and 749 were white, all 1,500 in your analysis <sup>25</sup> would have been considered African American?

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- Q. Okay.
- A. Let me explain.
- Q. Please do.
- A. If I can explain. First I would determine whether or not the proportion of the population in the census track, what that proportion was African American. Any track that was 50 percent plus one was in my pool, in my dataset, as potentially a majority African American census block.
  - Q. Okay.

A. I then looked at those blocks that were 50 percent plus one and analyzed them the same standard I use for doing the Imai analysis, which was were I confident that were I too sample randomly a person from that track with replacement.

So I took Leah out and put her back in, then took out somebody else. What were the probability that I would be looking at an African American person, and I wanted that probability to be at the level of satisfaction I could not get with the Imai .7.

I then looked at the census blocks throughout the county of Waller that were 50 percent plus one and asked the next question, what proportion of African Americans are there in those blocks. That's called

tri-black in the dataset that Jim and you shared. And the lowest percentage in that category, the third category of tri-black, was .7, .71 to be exact, my <sup>4</sup> recollection. The highest was just a tad over .95.

- Q. Okay. So it wouldn't -- so if you had a 6 census block where the tri-black that you had just referenced was .7, then you would have approximately .7 or 70 percent African American in that census block, 30 percent white, how did you treat the 30 percent for purposes of your analysis, did you take them out or did you treat them as part of that population as African American?
- 13 A. I'm not quite certain I understand your 14 question but let me -- could you repeat it?
  - O. Yes.
  - A. I know -- I want to be clear.
  - Q. Well, you know what? Maybe I am misunderstanding what you did. Did you assume in calculating the number of -- let me ask it this way.

In calculating the number of African American voters in Waller County, is it possible that your use of the census block also caught some voters who were not African American but who identify as white?

- 24 A. That's correct, yes.
  - Okay.

A. Yes, that's possible.

2 Q. And how would that happen as part of your 3 analysis?

- A. If you look at -- if I can.
- Q. Of course.

6 A. If you look at table 1, what I was trying to do is ask a different question. I hope my report was clear, and I'm not going to be pedantic and read it. What I was trying to ask is, is the percent of black in which a voter lives.

So I have a voter, he or she lives in a census <sup>12</sup> block. Does she or he live with predominantly .7 or above other African Americans, such that I can make a generalization that their probability of being African American is at point -- in this case .7 to .95.

Q. Right.

A. And that's the way in which I'd say this person, this voter, Bob Stein, lives in this block. He is -- has a .7 to .95 probability, depending on what that block percentage is, that he is African American.

Q. Okay. And then conversely you would have a .3 to .05 percent of being not African American?

23 A. That's correct. And that included everybody who might be Asian, Hispanic, other.

Q. Perfect. Thank you for explaining that to me.

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Okay. Now the census block data is not broken down by registered voters, correct?

A. That's correct.

Q. So to try to identify who were the registered voters, your report says you got some information from PV or from Prairie View A&M's Office of Institutional Research?

- A. Repeat -- could you repeat that?
- Q. Yes.
  - A. I got data from --
- Q. From the university, as to the demographics of the university?
  - A. Oh, yes, yes.
- Q. And how did you use that in reaching your opinions?
- A. What I wanted to know is what -- I think there were 7,906 students on the campus of 9,516 who were identified as black.
- Q. And why was that important to have that data point?
- A. Well, it was, of course, to see whether or not the population, this plaintiff, was African American.
- O. Okay.
  - A. That's 83 percent if I'm not mistaken.
  - O. Do you know how the university gathers that

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1 information?

- A. No, I do not.
- Q. Okay. So once you had gathered this geocoded data and done the census block analysis that we have discussed, you say in your report that you: Then determined the relative access that each of the groups identified as harmed in Plaintiffs' complaint had to early voting in Waller County during the 2018 election?
  - A. That's correct.

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- 10 Q. And what did you do to determine relative 11 access?
- 12 A. I, as I stipulated in my report, identified what I considered to be best practices for conducting 13 early voting, number and location of polling places --
  - Q. Okay.
  - A. -- distance and travel time to the polling places, transportation to the polls, hours of operation, numbers and days of hours of week of polling operations, information given to the public about these locations and hours of operation. And I then used measures that I had from the county to assess whether or not the target populations had equal access on those dimensions.
  - Q. And we'll talk about your best practices list in a moment, but if I understand your testimony, you for each of your best practices, you compared how those best

Page 49 practices were applied to Prairie View versus other areas in the county?

- A. And other voters who populated the areas, 18 to 20, African American, and of course, students on the Prairie View A&M campus.
- Q. Before we get into those best practices, let's just look for it a moment. You have a section here in your report that talks about the Waller County's early voting practices in the 2018 election?
  - A. Yes.
- Q. And for your report you looked only at the 2018 general election?
  - A. That is correct.
  - O. What did you do -- well --
- 15 A. Can I amend that?
  - O. Yes.
- 17 A. It's not that I didn't look at other years and practices. I did. But for the analysis that I 18 19 conducted to establish this question of access, I focused solely on 2018, but I was well aware of their 21 practices prior.
- Q. Okay. And when you say "their practices 22 23 prior," what are you referencing?
- A. I'm referencing specifically in my report that 25 it appeared that until 2018, for comparable midterm

Page 50 elections, Waller County had pretty much followed the same procedures. In 2018 I would guess you would call it midcourse, I was informed that the plaintiffs made requests to the county commissioners to change the practices of early voting, specifically on the Prairie View A&M campus.

So when I was informed that they made a change in both hours and I think days of operation on the campus, I went back and looked back at whether or not this had happened before in comparable elections.

Obviously they changed early voting practices and different types, but for midterm elections it looked like the county had followed the same practices almost 14 since inception of early voting.

- Q. Okay. You had testified earlier that the counsel for the plaintiffs in this case had given you some information about the county's early voting practices. Am I right about that?
  - A. Yes.
- Q. Was there anything else you did or undertook to learn about early voting practices in Waller County?
- A. I inspected the website and the historical websites of the county.
  - Q. What did you look at on the website?
  - A. I went to -- in the 2018 election, which was

Page 51 still available to me. I looked at the locations, days and hours of operations. The number of -- no, and

- that's it. Stop there. The other information was given to me by the attorneys.
  - Q. Okay. You looked at location, days and hours of operation on the website?
    - A. Yes.
- 8 Q. Okay. Anything else that you did to better understand early voting practices in Waller County?
  - A. Nothing other than the materials I was given by the attorneys to read.
  - Q. There have been some other expert reports in this case. Were those provided to you prior to your drafting your report?
  - A. Just one, and I wish I could remember the name of the -- they gave me some demographic background information on the county.
- Q. Would that have been from the expert William 19 Cooper?
  - A. Yes, Mr. Cooper, thank you.
- Q. Okay. You have an Exhibit A here where you <sup>22</sup> have summarized the early voting schedule for the general election in 2018 for Waller County, correct?
  - A. That's correct.
  - O. Now during the first week you have identified

Page 52 Page 54 <sup>1</sup> I think a total of six early polling locations? Q. All right. Did you happen to look or try to 2 determine whether Monaville is within the territorial A. Yes, I think that's correct. 3 Q. All right. Now in your report you say: There municipal city limits of the City of Hempstead? were two locations in the City of Waller. A. That is my recollection, but I, you know, 5 Do you see that? would not be absolutely positive of that at this time. 6 6 A. Yes. Q. Okay. Again, leave room for the possibility Q. Looking at your Exhibit A-1 to Exhibit 1 of that it's not? the deposition, can you tell me what the two Waller A. Yes. 9 9 locations were? Q. All right. In talking about early voting, the 10 second week, which I believe is A-2 of your report, you A. The Waller ISD and the Fieldstone [sic] 11 building. identify one early voting location in the City of 12 Waller, correct? Q. Is it Fieldstore? 13 A. I'm sorry, Fieldstore. 13 A. Yes. 14 Q. No problem. Did you look on a map at all to Q. And that is at the Waller ISD building? 15 <sup>15</sup> determine the geographical distance between Waller and A. That's correct. 16 16 Fieldstore? Q. And one location in the City of Hempstead? 17 17 A. No. I actually used the GIS calculations that A. Yes. 18 18 I had from the lat and longitude of the two locations. Q. Which was the county courthouse; is that 19 Q. Did those lat -- did the GIS data, does that 19 correct? 20 <sup>20</sup> tell you whether Fieldstore was actually located within A. That's correct. the territorial municipal limits of the City of Waller? Q. Do you -- what do you understand or do you 21 22 A. I believe it is but I honestly don't recall have an understanding as to the term main polling exactly, but I believe that is true. location as it's used by the Texas Election Code? 24 24 Q. That's not something you confirmed one way or A. I don't have an understanding. 25 Q. Do you have an understanding whether the Texas 25 the other? Page 53 Page 55 1 A. Not at this time. Election Code sets required hours for the main polling 2 Q. Okay. Is it possible that the City of locations? Fieldstore or that the unincorporated area of Fieldstore 3 A. Yes, I do. 4 is not part of the City of Waller? Q. And what is your understanding as to the hours 5 A. It's possible. set by the election code for the main polling locations? 6 Q. Okay. A. I am not familiar with the minimum. I'll A. My recollection. simply say I can't say with certainly what those are. 8 Q. Do you recall based on the GIS data, how far Q. That's fine. You also identified one polling Fieldstore is in the City of Waller? location in the City of Brookshire? 10 A. Yes. 10 A. No, I do not recall. 11 Q. Okay. You also say in your report that there 11 Q. And then two polling locations the second week <sup>12</sup> are two early voting locations in the City of Hempstead. of early voting in the City of Prairie View; is that 13 right? 13 Can you tell from your Exhibit A-1 what those two were? 14 14 A. The county courthouse and the Monaville A. That is correct. 15 15 building. Q. All right. Now, the second week of early 16 Q. And I will submit to you, just because I've voting there were no early voting hours in the City of spent a little time on this case, that it is Monaville. 17 Katy, correct? 17 A. Monaville. Thank you. 18 A. That's correct. 18 19 Q. Same questions as to Monaville. Did you 19 Q. None in Fieldstore? <sup>20</sup> happen to look on a map or use GIS data to determine 20 A. Oh, yeah, I'm sorry, yes.

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Q. And none in Monaville?

Q. All right. For the early voting in the City of Prairie View, under the original schedule, and you

had talked earlier about there had been some changes to

A. That's correct.

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where it is located?

Hempstead Monaville is?

A. No, I do not recall

A. I did GIS locations, yes.

Q. And do you recall how far from the City of

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Page 56 <sup>1</sup> that, and we'll talk about that in a minute, but under <sup>2</sup> the original schedule, there was early voting at the Memorial Student Center from Monday through Wednesday?

- A. That is correct.
- Q. And that's October 29th through October 31st?
- A. That is correct.

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- Q. And your review showed that the original hours were 8:00 to 5:00, so nine hours a day, Monday through Wednesday? 9
- 10 A. I think it was 7:00 to 7:00 on the 29th of 11 that -- I'm sorry, yeah, I got the red and green mixed up. I'm sorry, you're correct, yes. 12
- 13 Q. Okay. Now you say in a couple of spots in your report that Prairie View A&M got the least number of early voting hours; is that right?
  - A. I believe that's correct, yes.
- Q. Can you tell by comparing or reviewing your <sup>18</sup> Exhibit A, whether or not Prairie View A&M, the on-campus location at the Memorial Student Center actually had more hours than at the polling location in Fieldstore?
- 22 A. Over the two-week period or over the period during which there was early voting at those locations?
- 24 Q. Over the two-week period.
  - A. Let's take a look. It would appear Monaville

Page 57 had more hours. Maybe I'm adding it up wrong. I have Monaville.

- Q. Uh-huh (Affirmative.)
- A. October 25th, 8:00 to 5:00, nine hours.
- O. Okay.
- A. October 26, 8:00 to 5:00, another nine hours, that's 18. And then on October 27, 9:00 to 2:00, that's five, so that's 23 hours.

In the pre-litigation, what was scheduled was 8:00 to 5:00 in Prairie View on Monday the 29th, and 8:00 to 5:00 on the 30th, and then 8:00 to 5:00 on the 31st, so nine times -- 27, you're right. 23 versus 27.

- Q. So as originally scheduled, the student center 14 had more early voting hours than both Fieldstore and Monaville, correct?
- A. I'd have to go back to Fieldstore and I'd have to check. Five, ten, 19, 19, excuse me, I got another nine, nine, 18, 27 Fieldstore, Fieldstore. That is 18 19 correct.
  - Q. Okay.
  - A. 18 and 5 is 23.
- 22 Q. And then if we look at Katy, Katy had three nine-hour early voting days the first week of early voting, correct?
  - A. That's correct.

Page 58 O. Which is the same number of hours that the student center at Prairie View had the second week of early voting, three nine-hour days?

- A. In the --
- Q. Comparing Katy to the MSC?
- A. For the first three days, yes.
- Q. Okay. All right. And then on Thursday and Friday, the second week of early voting in the City of Prairie View, the county allocated, initially allocated two full days of early voting at the Waller County Community Center?
  - A. Yes.
  - O. And that was from 7:00 to 7:00?
  - A. Yes.
- Q. Do you have any familiarity or have you reviewed any materials as to the historical use of the Waller County Community Center location as a polling location in the City of Prairie View?
  - A. Yes.
- Q. And what is your understanding of how historically --
  - A. It's just been --
  - Q. Go ahead.
  - A. It's been used before.
  - Q. And has it been used for a long period?

Page 59 A. For -- I've looked at I think three comparable elections, yes. I don't know if that's long, but yes,

- three prior midterm elections. Q. And do you have any understanding as to whether prior to the current Waller County Community Center building that is there, whether there was formerly a different building or a different community center building in that location before the current one
  - A. I'm not familiar, no.

was built?

- 11 Q. Do you know roughly how far -- have you looked 12 how far the community center is from the Memorial **Student Center?** 
  - A. I think my report indicated about a mile and a half.
- Q. Well, in looking at your report I think a mile <sup>17</sup> and a half number, and correct me if I'm wrong, actually relates to the community center from a student housing building. My question's a little different than that.
  - A. I'm sorry.
  - Q. Which is: Did you look at the distance to the community center from the student center?
    - A. No, I don't recall doing that, no.
- 24 Q. I'm handing you what I've marked as Deposition <sup>25</sup> Exhibit No. 4.

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Page 60 1 (Exhibit No. 4 marked.) MS. ADEN: And do you mind if I direct Dr. Stein to page 7, which is where he's -- the <sup>4</sup> reference testimony about his distance from the housing to the community center? 6 MR. SEAQUIST: No, I don't mind a bit. Let's clear that up for the record. A. The closest early voting location to the 9 Prairie View A&M campus, apart from the on-campus early voting location at the Memorial Student Center, was an 11 off-campus early voting location at the Waller County Community Center. 12 13 However, the community center is located to the south of the Prairie View A&M campus 1.4 to 1.6 miles away from two large residential housing facilities 16 on the campus. Q. (BY MR. SEAQUIST) Okay. So that's consistent 17 with what we talked about which was the measurement that you took was to the community center from the housing, one of the housing buildings. You understand there are other housing locations on the campus; is that right? 21 22 A. Yes. Q. And they'll be varying distances, different <sup>24</sup> housing units will be a varying distance from other set points on campus? Page 61 1 A. Yes. 2 Q. In looking at the picture I marked as Exhibit 4, are you able to identify this as an aerial or satellite photograph of the Prairie View A&M campus? 5 A. Yes. 6 O. You're familiar enough with what the campus looks like to make that determination? A. Not from the air but I've been there many 9 times. 10 O. Okay. Well --11 A. Yes. 12 Q. Looks correct. I'll represent to you that that is what it is. And based on a as the crow flies 13 <sup>14</sup> distance is -- we have calculated a distance of 1.495 feet or .283 miles. Do you have any reason to dispute 15 16 that distance? 17 A. No. Q. Have you walked the distance between the 18 19 Memorial Student Center and the Waller County Community 20 Center? 21 A. No, I have not.

Q. Have you been out to visit the campus as part

A. Not part of this litigation. I actually go up

25 there maybe once a month to go bicycling.

Page 62 Q. Okay. But as part of your work in this case, you didn't go do any investigation of the campus itself? A. I was there about a month and a half ago and I

actually rode around the campus and I visited all the sites that I reported about in my report. I didn't -- I didn't charge for the time because I was there, but I actually was at the student center and I went to the community center where the early voting location was, but I didn't walk it. I biked it.

Q. Okay.

A. I mean it's familiar to me, yes.

Q. Understood. How long did it take you to bike from the Memorial Student Center -- did you go directly from the student center to the --

A. No, I was riding around the campus.

O. Understood.

A. I wanted to see.

Q. All right. Now you had testified earlier that you had an understanding or that you had learned from <sup>20</sup> the materials that the plaintiffs have given you, that the Waller County Commissioners Court did modify the early voting hours as it relates to the City of Prairie View, correct?

A. That's correct.

Q. And specifically you have outlined that in

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your Exhibit A-2 in green, I believe -- no, excuse me, yes, in green? 3

A. Green, yeah.

Q. Okay. And so those changes were to extend the existing early voting hours from 8:00 to 5:00 to 7:00 to 7:00?

A. That's correct.

Q. And then they added one early voting -additional early voting location at the Prairie View City Hall on Sunday for five hours; is that right?

A. At the Prairie -- yeah, at the city hall, yes.

Q. Okay.

MR. SEAQUIST: Are you good on a break? THE REPORTER: I could use a break. MR. SEAQUIST: Yes, we'll take a break. (Off the record from 10:24 to 10:31.) MR. SEAQUIST: Okay. Back on the record?

- Q. (BY MR. SEAQUIST) Dr. Stein, we are back on the record. Anything you need to correct from earlier or are we good to go forward?
- A. If I could, you had asked about the distance <sup>22</sup> from the Student Memorial Center to the Waller County Community Center, which on your map is .823 miles. I would just reference the paragraph on page 7, third <sup>25</sup> paragraph, where <u>several researchers</u>, Jim Gimpel and

of this litigation?

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Page 64 specifically Mr. Cantoni, talk about what are the distance increases that might have a depressing effect on early voting. And .25 mile increase has a two and a half to five percent negative effect on comparable early voting and comparable elections.

So not to split hairs, .28 is just outside that, but it's within that range. It's a piece of information and, of course, it's something I would want to report, which I did in my written report, is that students tend to travel from where they live rather than where they may attend classes or the student center, so 12 that that distance from the student center where another early voting location was, to the off-campus one right on the edge of the campus, admittedly, might not be as relevant as to looking where a student might travel during the day to and from classes.

- Q. Okay. That's not so much a clarification of your earlier testimony as to the addition of some new testimony, but we will revisit that as soon as I get into the discussions of your best practices, okay?
  - A. Sure.

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Q. All right. Which would make this a good time to transition to those best practices. You have a section, Section B starting on page 7 of your report where it is captioned: Best Practices for Conducting Page 65

Early Voting.

Now, is there anywhere -- if I am an election administrator of a county, is there anywhere I can go to find the best practices that you identify here?

- A. Oh, sure. I mean Kathleen Hale is one of the coauthors of the edited volume, is a former election official and the president of the National Association of Election Officials, who have a website. And although <sup>9</sup> I can't give you the location, I have looked at that site and they have other measures or best practices and these.
  - Q. So if I look at that site, I will see something that tells me the best practices for the number of hours to allocate for early voting?
  - A. I can't be certain. I think they will talk about -- I don't know, no.
- 17 Q. And if I go look at that site, do you know whether I'll see a best practice for general distances 18 19 for polling locations?
  - A. Yes, you'll see that.
  - O. And what is the best practice for a distance for a polling location?
- A. Well, I mean the literature that's cited on 2.3 page 7 I think lays that out. The optimal distances 25 from where people live or shop or work will vary, but

Page 66 the citations I have there and I think Cantoni's work, which is also cited along with Jim Gimpel's and Dyck's and Schuknecht, would suggest that that distance as it gets greater, as it increases, diminishes the likelihood of ballots cast at that location.

- 6 Q. Okay. Well, understanding the effect of increases distance, I guess my question is: Are you aware of any promulgated best practice or standard for an acceptable distance?
  - A. No. I am not.
- 11 Q. And I think as you said, the distance that people are going to have to travel to a polling location is going to vary?
  - A. Yes.
- Q. So in terms of where -- we had talked about this a little bit earlier, the areas where you derive your best practices from. Is it fair to say that you 18 have cited the papers for which you are drawing those best practices?
  - A. That's correct, yes.
  - Q. Okay. So if I want to find out how Dr. Stein came up with his best practices, I would be able to determine that by looking at each of the papers that are cited herein?
    - A. Yes.
  - Page 67 Q. Okay. And I don't have to go outside of the resources or this report, the resource that's cited in your report?
    - A. No, not from my report.
  - Q. Okay. Do any of the articles that you have -well, I think we talked about this, so I don't mean to re-cover territory, but just to clarify since we're talking about best practices now, do any of these, the articles that you cite, actually say or use the words "best practices" to your recollection?
  - A. Not to my recollection, no. I think Jim's does. Jim's says it would be wise -- not best practices. I'll clarify that. I can't recall.
  - Q. Is it fair to say that each of these articles that you cite, measures the effect of one of these particular practices in relation to voter turnout?
  - A. Yes, most. Some others talk about the effect on voting early. Fullmer in particular looks at not only turnout, as does Jim, as does Cantoni, but also on casting a ballot early.
  - Q. And so that is a question of whether someone decides -- chooses to vote early or chooses to cast their ballot on election day?
    - A. Correct.
    - Q. Either way, we're talking about someone who

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was going to cast a ballot, correct?

A. Not necessarily. I think that's a big issue, <sup>3</sup> if I can clarify. What I've done here is review a body of literature that shows a relationship between a practice and the likelihood of casting a ballot, both casting a ballot and casting a ballot early, to the extent that these relationships signal and alert us to things that matter, they're important as best practices. As to a specific point estimate, is one mile better than two miles for a voter who travels from home to work as opposed to somebody who has no access to let's say who doesn't work or doesn't have access, it will vary.

- Q. Okay. But for example, in Cantoni's paper, he measures the effect of distance on turnout, correct?
  - A. That's correct.
- Q. Okay. You stated in your report that the placement of early voting polling sites is essential to voter access, placing early polling sites at locations near where voters prefer to vote, for example, near their residences or where they go to school is integral to accessibility?
  - A. Yes.

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Q. Now a moment ago you testified to me that people travel from their home to go vote. Isn't it true 25 that your research has actually shown that people will

travel to polls that are further from their home if it is more convenient to their daily activities?

- That's correct.
- O. So the measurement of distance from the home is not always the most appropriate measurement, correct?
  - A. That's correct.
- Q. If you have a location that is particularly close to where someone works or goes to school, then that may well serve as a better measurement for the distance as we evaluate it?
  - A. That's correct.
- Q. For the first best practice, No. 1, which has to do with the number and location of polling places <sup>14</sup> available to a voter, you cite an article which is 15 Stein, et al, 2019. Will you look -- it's just in paragraph 1 on page 7 so that we're talking about the same thing. Yeah, that's it. Can you look at your reference list, please?
  - A. Excuse me. I'm terribly sorry. I omitted. That should be the Waiting to Vote article.
  - Q. Okay. And that was just what I wanted to clarify, because if you look --
    - A. I omitted it.
- Q. Well, I don't know that you did. I just <sup>25</sup> wanted to make sure I had it correctly.

A. Oh, no, there it is, there it is.

- Q. On page 16 at the bottom --
- A. Yeah, I'm sorry.
- Q. I just want to make sure that 2019 reference is also to the 2016 article?
- A. Yeah. There were 38 other authors, so it's usually Stein et al and then I put the Chris and Charles.
- Q. Now, so the 2019 article is the Waiting to 10 Vote article. What does that article discuss as it relates to placement of polling locations?
- A. There were efforts to, in that particular 13 study, look at where people had chosen to vote on <sup>14</sup> election day when they had choices. And we review a body of literature in there. I think that the general finding was that, what I've said before, which is that some people prefer to vote at a location closest to their home. Still other people prefer to vote at a location closer to work and shop. And then that paper, 20 my recollection is that we differentiated people by age.
  - O. Okay.

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A. So older and older over 65-year-old voters <sup>23</sup> might prefer to vote near their home because they are not working during the day. Others who work during the <sup>25</sup> day or shop or go to school, still others are captured

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by this virtue of not having a vehicle, access to public transportation.

- Q. What does your 2019 article, Waiting to Vote, identify in terms of best practices for the number and placement of early voting locations?
- A. I don't think it directly addresses that question, except to say that more locations which give voters more choices, enhances both their satisfaction and likelihood of -- the measure we really looked at were people who walked away from a polling place or didn't attend to that polling place because it was further from their home or in a neighborhood that they were not familiar with.
- Q. What did you find was the most significant determinant or factor that caused someone to walk away from a polling location?
- A. Long lines, waiting times, and in that particular paper the presence of a state requirement for photographic voter IDs in minority communities.
- Q. Did I read that you determined that sort of the greatest contributors to voter satisfaction or in preventing that situation, which I think you called reneging, had to do with a well-equipped, well-staffed polling location?
  - A. Yes. I have to review the paper. My

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Page 72 recollection was number of poll workers was a <sup>2</sup> significant factor in reducing or reneging and how it affected wait times.

- Q. Is there -- on some level I guess is it easy to say that more polling locations always results in greater convenience; is that fair?
  - A. I think that's a fair statement, yes.
- O. I mean if anybody -- if we had enough polling 9 locations to where everyone had one across the street, you have an ideal situation where convenience is somehow maximized, correct?
  - A. Yes, I think, yeah.
- 13 Q. But there are limiting factors on how many polling locations you can have?
  - A. Absolutely.

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- Q. Cost is one, but as you just mentioned, the 16 availability of poll workers, correct? 17
  - A. That's correct.
- 19 Q. Because for every polling location you add, you have to have polling workers to work it; true? 20
  - A. That's correct.
- 22 Q. You also have to have machines for voting to take place there, right?
  - A. (Nods affirmatively.)
  - Q. You also have to have an available site that

the county can access to and can use; true?

- A. That's correct.
- Q. So you cite I think -- well, let me ask you <sup>4</sup> this. So the Waiting to Vote paper was specifically addressing election day voting, correct?
  - A. That's correct.
  - Q. And in particular, election day vote centers?
  - A. Specifically precinct-based voting where they're -- yes, and some election day vote centers, yes.
- Q. Will you clarify for the record, just for the 11 court and jury knows, but what an election day vote center is?
  - A. Election day vote center is very much like early voting except that on election day you're allowed to vote in any polling location operating in that jurisdiction.
- 17 Q. And as an academic, do you distinguish between election -- an election day voter and an early voter? 18
  - A. Oh, yes.
- Q. All right. What are some of the differences between people who tend to vote on election day versus 21 people who tend to vote early? 22 23
- A. Well, it's changed over time. Originally it seemed to be that people who voted early were older, <sup>25</sup> frequent voters, strong partisans. Over time that

Page 74 difference has lessened and increasingly we find that early voters look very much like election day voters.

- Q. Okay. Are election day voters often late deciders?
- A. They were in the earlier period. I've not seen any research that suggests that that difference is -- what's the right word here -- has persisted.
- Q. When you say "the earlier period," can you give me kind of a year timeframe?
- A. The earliest papers written on in-person early voting at satellite sites were probably in the late '90s. If you know, Texas was probably the first state to adopt in-person early voting satellite voting, and the very first paper may have been my own called Early Voting and Introduction, but since then the research has suggested that that difference -- and there are some other differences among early and election day voters, one of which was early on that people didn't -- were late deciders. They didn't know who to vote for. So they didn't vote early. They waited until election day.

Still other evidence in that paper called 22 Voting in a Less Convenient Way, was that some people <sup>23</sup> just wanted to wait until election day, not because they hadn't decided but they wanted to make certain they had all the information that might transpire. And there

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- were still other reasons as I pointed out. Some people like to be seen and see other people in their neighborhood or they know voting.
- Q. You also cite 2008 and 2011 and 2012 articles that you did with a gentleman -- I'm going to bumble his name.
  - A. Vonnahme.
  - O. Vonnahme.

THE REPORTER: Could you spell it? MR. SEAQUIST: V-o-n-n --

THE WITNESS: A-h-m-e.

MR. SEAQUIST: Team effort.

- Q. (BY MR. SEAQUIST) The 2011 and 2012 articles also measure the effect of election day vote centers on turnout, correct?
  - A. That's correct.
- 17 Q. And neither of those articulates or purports 18 to state any best practices for early voting, correct?
- 19 A. No, they don't make any specific reference to 20 early voting.
- Q. Okay. You -- in the paper you find that to date, the evidence to support increased turnout has been scant and modest at best. Few researchers have found that any form of non-precinct voting has had a <sup>25</sup> significant or a large effect on voter turnout?

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A. Yes, with one exception.

- Q. And what was that one exception?
- A. That would be election day vote centers.
- Q. But the research has generally shown that early day voting doesn't have any appreciable increase in turnout, correct?
  - A. That is correct.

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- O. And in fact, Burden, et al had found that early voting, the presence of early voting, can actually decrease overall turnout?
  - A. That is correct. Others have as well.
- Q. You have talked a couple of times today about Fullmer, F-u-l-l-m-e-r?
  - A. Yes, I dropped the N.
- Q. And he wrote an article in 2015, and it is one that you have also cited in relation to a best practice for the number and location of polling places. Do you see that?
  - A. Yes.
- Q. Now, Fullmer also -- well, Fullmer was trying to measure the efficacy of early voting locations based on increased turnout, right?
  - A. That's correct.
- Q. And he also cited the research showing no increase in turnout from early voting; true?
  - A. That's correct.
- Q. But he was trying to identify there was some amount of density of voting locations that might produce a different result?
  - A. That's correct.
- Q. And he did find with sufficient number of early voting locations there could be a modest increase in turnout?
- A. It was a significant increase and I wouldn't characterize it as modest.
- Q. Okay. If I looked at his results I think what he said was that he found that a county with 10,000 voting age residents, not registered voters but voting age residents, would have to add ten early voting sites or the equivalent of one site per 1,000 residents just to get a two percent increase in turnout; is that right?
  - A. That's correct.
- Q. And so does that mean that a county of Waller's size would have to add one voting location for every thousand --
  - A. Yes.
  - Q. And so if we -- I don't have --
- A. I think there are -- you're trying to remember 23 24 how many registered voters? I shouldn't be doing this.
  - O. No, that's fine.

Page 78 A. There are 31,000 registered voters and that would probably be about -- well, you do your math.

Q. Sure, but that's registered voters and here is actually -- it's -- there are 31,000 registered voters but what Dr. Fullmer looked at was actually one polling location per 1,000 voting age residents. So I don't <sup>7</sup> know -- what I was saying is I don't know what the voting age residents numbers is. Is that something that you ever looked at?

A. Yeah, I did. It's in my report and -- it's not in my report, it's in Mr. Cooper's report, citizen voting age population. So I was trying to remember from Cooper's report but I can't.

- 14 Q. Okay. But -- so assuming if we just use registered voters, which is a subset of voting age population, then one per 1,000 we would be to, what, about 31 polling locations in the county, but if we used actually voting age residents it would be more than 19 that?
  - A. That's correct.
  - Q. And that's what it would take just to sustain a two percent increase in turnout, correct?
- A. Based on Mr. Fullmer's review, yes. Of course, I should -- if I can, Fullmer's was based on a <sup>25</sup> national study and, of course, we'd have to ask what

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would it take to do that in Waller County.

- Q. And as part of your research in this case, you haven't undertaken any analysis to determine that as it relates to Waller County?
  - A. No. I have not.
- Q. In any event, access as you defined it, as we have looked at the practices in these papers, is measured by the effect on actual voting, correct?
  - A. No.
  - O. Go ahead.
- A. As I've been asked and as I've attempted to answer, I was not looking at the relationship between availability, best practices or incidents of early voting on turnout. I was only asked to look at was there equal access to early voting, and so I drew on literatures that look at many of the questions about relationship being overloading and turnout, to understand what might be best practices about early voting.

But the only question that I tried to address in my research, in my report, was did the voters in the three populations, the plaintiffs, have equal access to early voting in Waller County.

Q. Well, doesn't access have to be measured in relation to its impact on turnout?

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O. All of the research that we have looked at today measures the effect of these various variables by changes in turnout, correct?

A. Yes.

Q. And I guess that's one of your criticisms of <sup>7</sup>Dr. Gimpel's report in your rebuttal is, you actually say that whether voting or whether a voting practice increases or decreases turnout, is irrelevant to this case. Is that your opinion in this case?

A. Yes. It was not the question -- I should be <sup>12</sup> very clear. I'm going to clarify. The question I was asked to study was whether there was equal access to early voting. I was not asked to look at whether or not early voting increases voter turnout.

I'm not a lawyer and I don't know the law, but as an empirical question I drew from the literature that was available to me, I think to anyone who reads it, to ask -- to answer the question were the plaintiffs in this case denied equal access to the opportunity to vote early.

Q. Okay.

A. I will note that in my report I came across a <sup>24</sup> finding that was somewhat surprising, and that was the <sup>25</sup> fact that a vast majority of voters both in the county

Page 81 and in the case of the Prairie View A&M population, student population, voted early. That is to say 81 percent, if I recall correctly, of votes cast among registered voters in the Prairie View A&M campus, was early voting.

In the county, overall, it was 66 percent, and <sup>7</sup> if you were to take out the Prairie View A&M voters and recalculate, so what share of the vote was cast early, that number rises.

So my question would be or my observation would be, maybe early voting is voting. Again, I've opined that in the report, but it was not what I was asked to establish.

- Q. Okay. You have given an expert opinion before in a voting rights case that equal access in your language is determined by whether a person could vote and were there any impediments under the current voting system, correct?
  - A. That's correct.
- Q. Now you served as an expert in the matter of Mark Wandering Medicine et al. versus McCulloch?
  - A. That's correct.
- O. You were an expert for the defense in that 23 24 case?
  - Yes.

Page 82 Q. And that case was not cited in your qualifications section, I don't believe. Was it just left out?

A. No, isn't that the same case? I hope I cited it properly. That's the South Dakota case, the Lakota Indian.

O. No, this was a case in Montana.

A. Oh, you're absolutely right. I did omit that. I had forgotten it. I apologize. Yes.

Q. That was a case, I believe it was the same attorney that you worked with --

A. Yes.

Q. -- from the Thomas Poorbera case, correct?

A. Yes.

MS. ADEN: May I correct for the record? If you look at Dr. Stein's CV that's attached to his first report, he has it at the very end.

MR. SEAQUIST: Okay. Well, the record question was whether or not he omitted it from the qualifications section of his report.

MS. ADEN: Gotcha. Okay.

A. Yeah, I did.

Q. (BY MR. SEAQUIST) Let's see here. (Exhibit No. 5 marked.)

Q. (BY MR. SEAQUIST) I'll give you what I've

Page 83

1 marked Exhibit 5.

MS. ADEN: Thank you.

Q. (BY MR. SEAQUIST) And I'll ask you if you -take the time to look at it, but I'll ask you if you recognize this as the complaint from the Mark Wandering 6 Medicine case?

A. Yes.

Q. Okay. Now this was a case that also involved equal access to early voting on a Native American reservation?

A. That's correct.

Q. And this case actually involved three reservations in three separate counties in Montana; is 14 that true?

A. That's true.

Q. And the allegation in this case was also that the plaintiffs had been denied equal access to the ballot because there was not a satellite early voting <sup>19</sup> location on the respective reservations, right?

A. That's correct.

Q. Now -- and again, the allegations were that <sup>22</sup> there were early voting locations in majority white areas but the residents of the reservation had to drive significant distances to cast an early ballot. Is that <sup>25</sup> right?

Page 84 Page 86 for a lawyer, Ms. Frankenstein? 1 A. That's correct. 2 Q. Okay. And in my review of the complaint there 2 A. Sara Frankenstein. 3 were three reservations, the Crow, Fort Belknap and O. Okay. 4 Northern Chevenne? A. Ms. South Dakota of 2006, by the way. 5 5 A. That's correct. O. All right. 6 6 O. And just in reviewing the allegations from the A. Just for the record. complaint, it was alleged that the Crow reservation was Q. That's a good name for a Ms. South Dakota too. a 27-mile round trip from the early voting location? Okay. All right. Now you affirmatively testified in Does that sound about right? this deposition in the Mark Wandering Medicine case, 9 10 A. Oh, yes. My recollection is that's correct. that equal access was determined by whether there were 11 Q. Fort Belknap was a 43-mile round trip distance any impediments to somebody voting in the three counties <sup>12</sup> from the reservation, correct? 12 in which the reservations were located; is that right? 13 13 A. That's correct. A. If I recall, and I have my expert report that Q. And the Northern Chevenne was 113.8, they I submitted, I was asked the question of whether or not 14 stress that, .8 miles round trip; is that true? 15 the plaintiffs' claim that lack of early voting opportunities on the reservation impeded voter turnout. 16 A. I recall that to being correct. 17 17 Q. Okay. I'm sorry, did you say incorrect or Q. If we look at page -- the way these depositions were -- and by the way, the highlighting in 18 correct? 19 A. No, correct, correct, I'm sorry. this exhibit was highlighting that was done prior to the <sup>20</sup> filing of the motion for summary judgement. So what you 20 O. And once again, the relief the plaintiffs were seeking in that case was to have an early voting have here is a copy of the court filed document. I did 21 22 location on the reservation; is that right? not make any of that highlighting. That was in the document beforehand. I just want to make that clear for 23 A. That is correct. 24 the record. 24 Q. All right. Now you gave a deposition in that case as well; true? 25 On page 16 of the deposition, can you see the 25 Page 85 Page 87 1 deposition pages in the top corner there? You were A. Yes. 2 asked, it says: Do you know what the legal issue the Q. Okay. I'll hand you what I've marked as court is being asked to decide? Exhibit 6 to your deposition. And you said: I read the -- I don't know if (Exhibit No. 6 marked.) 5 it's called the judge's order, a document that MS. ADEN: Thank you. 6 Q. (BY MR. SEAQUIST) Now, I will represent to Ms. Frankenstein presented to me about a week ago, maybe you, Dr. Stein, that what I have handed you is not a 10 days ago. I'd have to look at. I understand from complete deposition. It is a set of excerpts that was reading the judge's order in this case that the issue filed in support of a motion for summary judgment by the here was, of course, as you've described, equal access, defendants in that case. Do you recall that taking 10 or in my language could a person vote and were there any 11 place? impediments to someone voting under the current 12 A. Yes. arrangements in the three counties. 13 Q. All right. However, I'd like to talk to you 13 Have I read that correctly? 14 14 about some of these excerpts today. This is from the deposition of Robert Stein, April 2nd, 2014. Does that 15 Q. And you understand that as being what you were asked to opine on? 16 sound correct? 16 17 17 A. Yes. A. That's correct. 18 Q. And you were asked on page -- the depositions 18 Q. And you gave this deposition here in Houston, 19 Texas? 19 skip around, but if you look to deposition page 65. 20 20 A. Yes. A. Got it. 21 21 Q. And the gentleman who took the deposition was Q. You were asked how you are defining impeded. a lawyer by the name of Steven Sandven? 22 A. Were you --22 23 2.3 A. Yes. Q. Line 21 on page 65. How are you defining 24 24 Q. All right. And you were, I won't say impeded?

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Do you see that?

represented, but joined by counsel -- that's a good name

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A. Yes.

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Q. And can you read me your answer there?

A. Impeded in this case is a statistical -- it's a probabilistic estimate. The best I can do with the data I have available is to ask a simple question, and the simple question is this: Given what happened in in-person absentee voting -- excuse me -- given what happened in 2012, were persons who lived further from the county seat and on a reservation less likely to vote relative to voting by mail, voting in-person absentee or on Election Day? My statistical analysis sets up our criteria for making conclusion.

- Q. Okay. And so you -- the specific analysis that you undertook in the Wandering Medicine case, was to determine whether the early voting in the 2012 election resulted in anyone not voting -- or excuse me, the availability of early voting resulted in anybody not being able to cast a ballot in the 2012 election; is that right?
  - A. Not quite. And again, I'd have to review my expert report and my testimony here, but what I was asked was given all the options that were available to a voter on the reservation and given the distance they were from the county courthouse, did it have an effect on their likelihood of voting.
  - Q. Okay. And your determination was that it did not, correct?
    - A. That is correct.
  - Q. That the absence of early voting on the reservation did not have an effect on whether they cast a ballot or not?
    - A. That is correct.
  - Q. Now you've also drafted -- you've testified a couple of times that you drafted an expert report?
    - A. Yes.
  - Q. Do you know how many expert reports you drafted in the Wandering Medicine case?
- A. I think there were two as well, but I know 14 definitely one where I did this analysis and then I had a rebuttal to their expert.
  - Q. And do you still have those reports today?
  - A. Yes, I do.
- 18 Q. All right. Now in your report, if we look 19 back to page 19 of the deposition. Starting with the highlighted portion there. 1 A, paragraph 2. And if you need to read kind of the preceding portion of that for context, is this you identifying what you addressed in the report that you prepared in the Wandering Medicine case? A. I'm just going to read it.

O. Of course.

A. Yes.

Q. Okay. Will you read that into the record,

- A. In this report I address the veracity of this claim and offer an opinion on whether access to any use of in-person absentee voting is significantly related to the incidence of voting among Indians and non-Indians citizens in the Montana counties of Big Horn, Blaine and 10 Rosebud.
  - Q. And as part of your analysis you found that it was not, correct?
    - A. That is correct.
  - Q. And so in testing what we saw as a question of equal access, your specific methodology was to opine as to whether access to and use of in-person absentee voting is related to the incidence of voting among the citizens?
    - A. That's correct.
- 20 Q. On page 26 of the deposition in the Mark Wandering Medicine case, starting at line 2 in the highlighted area, do you see that?
  - A. Yes.
  - Q. You were asked: Did you draw that opinion in any way, that Indians have equal access to the political

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process, in any of your three reports?

And can you read your response, please?

- A. I drew the inference and the conclusion that the plaintiff's position that distance from the county seat for residents of an Indian reservation is not an impediment, obstacle to voting in-person absentee or in any other manner in the 2012 election over not voting.
- Q. My apologies. Does that accurately reflect your findings in the Mark Wandering Medicine case?
  - A. Yes, it does.
- Q. There was also a portion of the testimony in your deposition where you were asked some questions about causation for purposes of a voting rights claim. <sup>14</sup> Do you remember any discussion about causal probabilities and causation?
  - A. I vaguely remember it.
  - Q. Okay. Let's look at that. If we look at page 166 of the deposition.

MS. ADEN: Gunnar, for the record, so you mentioned that the highlighting is from how this was filed in court. Are the excerpts that are included as 22 this exhibit also just what was filed with the court or you excerpted out the ones that you wanted?

24 MR. SEAQUIST: No, this is the entire document 204-2 from Pacer.

MS. ADEN: Got vou.

Q. (BY MR. SEAQUIST) Okay. Now, this discussion -- was there a competing expert or an expert on the other side of you by the name of Ms. Schroedel?

THE REPORTER: Will you spell that,

please?

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MR. SEAQUIST: Yes, I will.

S-c-h-r-o-e-d-e-l.

THE REPORTER: Thank you.

- Q. (BY MR. SEAQUIST) Who is Professor Schroedel?
- A. I think she's a professor at Claremont <sup>12</sup> University in California.
- 13 Q. And you were asked on page 166 at 12: What do you think the judge is asking for on causality? And I <sup>15</sup> don't -- well, can you just read your response?
- A. What I said was: Was there a -- when I read 16 17 the order he defined causality, he said a causal or he 18 didn't define it. He said a causal relationship. Of 19 course, in my -- what do I call it -- Exhibit 69 I talk <sup>20</sup> about what -- how I think about causality and how my 21 thinking of causality influence how I chose variables. <sup>22</sup> I have a clear idea of what causality means. I won't read the thing to you again but I have a -- I have a clear idea of what the standard is for that. We both --

Schroedel and I, I assume attempted that causality.

25 the two experts, Ms. Schroedel and I, Professor

O. And the next paragraph?

A. I believe I came closer to the notion. I 4 don't know, I really don't. I heard that phrase used in textbooks a lot -- oh, I'm sorry.

O. No. no. no.

- A. I missed it.
- Q. Yeah, I know, I'm sorry, it goes to the top of the page.
- 10 A. A causal, probabilistic relationship. I don't think --11
  - Q. I'm going to stop you for a second.
  - A. I'm sorry.
- Q. I'm sorry. That just came out a little strange on the record. Will you start with I believe I 15 came much closer at the bottom?
- A. I believe I came much closer to the notion of a causal, probabilistic relationship. I don't think that Professor Schroedel attempted to answer that question. She gave us evidence that there are people who -- Native Americans who are disproportionately poor, <sup>22</sup> less educated. I believe that's true. My data would
- show the same. What she has not attempted to test is
- that the relationship to the incidence of voting on the
- <sup>25</sup> central question of distance and residence on a

Page 92 reservation. I attempted to do that.

> 2 Q. So in trying to determine whether the availability of early voting for a causal relationship to equal access, you tried to determine the relationship of incidence of voting on the central question of distance and residence on the reservation. Is that a fair statement of what you're saying there?

A. I don't believe so. And again, I want to be very clear. I'd have to reread my report here, but what <sup>10</sup> I wrote here, my recollection goes back to the core question. Was there a relationship between voting and <sup>12</sup> distance from early voting locations, mail in voting or any other type of voting against just voting.

Q. Okay.

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A. So again, as I said earlier, what I was asked in this case is extremely different than what I was asked in this case, Waller County. In the Waller County case I was simply asked, is there a disparity in the access to early voting among the plaintiffs in the case.

In the Mark Wandering case, I was asked a very different question, very much what Mr. Gimpel, Professor Gimpel asked, which is, if there were more better practices of early voting, would more people vote. I think my research demonstrates, and I have written in my report, that I am not familiar with any research that

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shows that early voting has an appreciable effect on voter turnout, and I cited evidence that would suggest that early voting has a depressing effect on voter turnout.

However, as I wrote in my report, the right to vote is the right not to vote. So the issue of voting or not voting, as Jim Gimpel points out, is due to a myriad of factors. In my expert in the Wandering case, <sup>9</sup> I talked about much of the same literature.

O. Okav.

A. To the extent that some election procedures <sup>12</sup> affect turnout, that was not what I studied in the Waller case. Again, what I studied in the Waller case was simply whether there was disparity in the access of plaintiffs to early voting. Nor, I should say, did I attempt to explain why that disparity might exist as to the intention or causality of behavior, and I think on page 13 of my report I specifically say I don't know why this access and lack of it for the plaintiffs exists.

I opine about two possible explanations but I don't attempt to offer a causal explanation. So the <sup>22</sup> Mark Wandering case, the other case in South Dakota with both with Ms. Frankenstein, addressed the same question. <sup>24</sup> Did opportunities to vote early in person on election <sup>25</sup> day or by mail, have any effect on the likelihood that

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Page 96 somebody voted. Question. Question in the case of <sup>2</sup> Waller and the plaintiffs was entirely different. Was there an opportunity, an equal opportunity for the plaintiffs to vote early.

- O. Wasn't the issue in both cases whether there was equal access to early voting?
- A. I would not believe so. That would be not my recollection of the case.
- Q. Wasn't that the claim of the plaintiffs in both the Poorbera and the Wandering Medicine case, was that they did not have equal access to early voting because as a majority or effectively entire Native <sup>13</sup> American population, they had no early voting polling <sup>14</sup> location, whereas the white majority area in the county did have an early polling location?
  - A. In the -- let me say in the Mark Wandering case, there was a charge that the lack of access had an effect on voting. I could not show that.
    - Q. Okay.

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- A. In the poor -- help me here. In the other case, poor -- in Thomas Poorbera, you probably haven't <sup>22</sup> found my expert report because it wasn't filed. I do have a copy of it.
- 24 Q. Yes.
  - Guess what I found.

Q. What did you find?

A. The exact opposite, that there was an impediment to voter turnout. That is to say there was a significant and large negative relationship between access to early voting and the incidence of voting. Or 6 to put it bluntly, it all depends on where -- that is to say, as Jim Gimpel has aptly pointed out, there are a myriad of factors that intervene between the election administration, early election day, absentee and the voter's choice of voting.

That's a very complicated question.

Ms. Frankenstein said thank you for your time and that was the end of my engagement for the plaintiff -- excuse me, for the defense. I could not offer the evidence that they were hoping to have.

My point, it all depends on where you're sitting, but those are entirely different questions and what -- I want to be very clear, in my mind, because I'm not a lawyer as to whether or not equal access to voting early is tantamount to voting.

Intellectually, I make a very big distinction 22 that the person's decision to vote may or may not pinge on whether or not the opportunity to cast their ballot early, election day, or by mail, is available to them. <sup>25</sup> I readily acknowledge that the literature in the field,

including Jim's expert report, shows generally, generally, there is no relationship and, in fact, negative.

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But as I said in the -- Thomas Poorbera, every once in a while, in a single case, in a single year, in a single election, you'll find that.

- Q. You've not done any analysis to determine whether there was any relationship between the early voting schedules in Waller County and the incidence of voting at Prairie View, correct?
  - A. No, I have not.
- 12 Q. And you're not offering any opinion as it 13 relates to that?
  - A. No, I am not.
- 15 Q. You're not offering any opinion that the early voting hours as they were adopted had any effect on the 17 incidence of early voting, correct?
  - A. No. I'm not.
  - Q. Is it fair to say, then, that your analysis of access is really just a comparison of the number of hours?
  - A. Days, hours, location, some notion of convenience for certain groups of people who might not have access to private vehicles, public transportation, and the other criteria, the best practices I had laid

out -- in my report.

O. All right. Now if we look at No. 2, Distance and travel time to the polling place. You state that: <sup>4</sup> Several researchers (Dyck and Gimpel, Gibson et al, Gimpel and Schuknecht and Cantoni) have shown that the distance and travel between a voter's residence and their designated and/or available polling location, has a significant and negative effect on ballot access.

When you say "ballot access" there, you are specifically relating to turnout, correct?

- A. Yes, yes, yes.
- Q. So when we say "access" there, you're talking about turnout, right?
  - A. That's correct.
- Q. Which is incidence of voting?
  - A. That's correct.
- Q. Now in the Mark Wandering Medicine case, you found that a distance of 113.8 miles did not have any <sup>19</sup> effect on the incidence of voting, correct?
- A. That's correct. I should say that that was calculated for each voter so that was on average, that's 22 correct.
  - Q. Now, in Dyck and Gimpel's paper, they don't find that distance affects overall turnout, correct?
    - A. No, they find it -- Dyck and Jim found it on

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1 early voting.

- Q. Right. And what they found specifically is distance has an effect on whether somebody votes early or on election day but not whether they vote at all?
  - A. That's correct.
  - O. Okav.

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- A. It's one of the few papers that actually is on point on that issue.
- Q. Okay. Have you analyzed -- other than student voters at Prairie View A&M, have you analyzed the distances traveled by other voters in Waller County to get to polls?
- A. I believe I reported on distances for all voters, but that's a very good question. I'd have to go back and double check. In table 1 -- no, I do not. I do not. The answer to that question is I do not. I did not.
- 18 Q. So you can't make any comparison between the 19 distances faced by Prairie View A&M students to vote either at the Memorial Student Center or the community center versus a voter in other locations?
  - A. No, I did not.
  - Q. What did you find in terms of best practices as it relates to transportation to the polls?
    - A. Well, I found that Prairie View A&M students

Page 101 <sup>1</sup> did not have what I would call reliable or convenient means to get to a voting location off the campus, that is to say other than the Memorial Student Center.

- Q. Is it fair to say that transportation becomes more necessary the further away a voting location is?
- A. I think that's true but not exclusively, <sup>7</sup> because again, as I said, transportation's about convenience. If I can give you an example that would come to mind and would be very prominent in Waller <sup>10</sup> County, I might live as you depicted here as a bird 11 flies, .28 miles from my house to let's say a voting place, but that .28 miles traverses Highway 59, and so obviously I have to go down Highway 59 some distance, <sup>14</sup> find a turnaround or an exit and come back around.

15 So in urban and particularly in rural areas where distances become a matter of convenience, is there some impediment of getting across the freeway or a field, and that clearly was in this case. These 18 19 distances that you refer to in the Wandering and the other cases in Montana were enormous distances because 21 there were no roadways.

22 They didn't have a network of roads that would <sup>23</sup> interconnect the reservations to the distances. So yes, I'm not disagreeing but I think we've got to take into <sup>25</sup> consideration that Waller isn't an urbanized county and

Page 102 so distances may not necessarily be the best measure.

- Q. Okay.
- A. Or the only measure, I should say.
- Q. And again, a single polling location is going to have to serve a multitude of voters in an area?
  - A. That is correct.
- Q. And so for any placement where you put a polling place, you are going to have some voters who are inherently closer to it and some who are inherently farther away?
- A. Both in terms of distance and travel time, ves.
- 13 Q. And even on the -- for example, if you were to move the polling location on campus from the student center to another location on campus, it may be closer to -- it may move further away from one of the 17 resident's houses and move closer to another resident's 18 house, correct?
  - A. That is correct.
  - Q. And so even a move on campus may inconvenience some students while conveniencing others, correct?
    - A. Yes.
  - Q. And that's true of any location in the community as well?
    - A. That is correct.

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- Q. All right. Let's talk about the hours of the polling place. You cite a piece from Fullmer, talks about hours. All right. None of the articles that you've cited give a best practice for the number of early hours to hold early voting; is that true?
  - A. That's correct.
- Q. Okay. Now you cite the Garmann case. It's not a case. It is an article by Sebastian Garmann, and I am sure there's a better German pronunciation for that, but that was actually a study that was conducted in Germany; is that correct?
  - A. That's correct.
- Q. And it was specific to two local elections in 14 Germany, and it related only to election day voting; true?
  - A. That is correct.
- 17 Q. And specifically, it related to the reduction 18 of voting hours on election day in those elections?
  - A. That is correct.
  - Q. And I want to say -- you can correct me if I'm wrong, it was like a three-hour overall reduction on election day?
    - A. Yes.
  - Q. Okay.
    - That's my recollection.

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Page 104 Q. And Garmann measured the effect of that reduction on election day?

A. Right.

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- Q. Okay. You understand in this case that Waller County did not reduce in any way the early voting hours available on the Prairie View A&M campus from prior years?
  - A. Yes, that's my understanding.
- Q. Okay. Do you have an understanding as to whether, in fact, the hours were increased over prior 11 years?
- 12 A. Yes. Not over prior years but my 13 understanding was they were increased in this election by the second week.
  - Q. Okay. But as originally adopted, do you have an understanding as to whether the amount of hours allocated were actually greater than had been allocated in the past?
  - A. They had been, yes. My recollection is that over time more early voting was provided throughout the county over time from the period I was looking at the beginning of the -- of this last century.

I can't -- yes, the answer to your question is yes, Prairie View A&M campus had more early voting 25 hours, as did over the entire county as demand for early

Page 105 voting increased significantly in the county over that period of time.

- Q. Okay. As it relates to the number of days and 4 the days of the week for the polling place, none of the articles that you cite actually articulate a best practice for the number of days for early voting; is that correct?
  - A. That's correct.
  - Q. And you understand that throughout Texas, early voting days are widely variable?
- A. I understand the law has what we call a lower <sup>12</sup> floor, but it doesn't have a ceiling until just recently a new bill was passed by the legislature. So there was a range and there were requirements that if you did the early voting at a particular location, you were -- I use the word -- not best practices, required practices.
- Q. Okay. The election code sets out specific days that certain polling locations have to be open, 18 19 correct?
- A. Sets out days, hours, number of per -- help me <sup>21</sup> here, state legislative office, I think assembly districts and state senate districts, so there's a constraint on if you -- you have to have an equal number or a minimum number of in each of these legislative <sup>25</sup> districts for a certain number of days and a certain

Page 106 number of hours, and there's some flexibility, yes.

Q. And you're not offering any opinion in this case -- do you need some water? 4

(Off the record from 11:33 to 11:33.) (Requested material read.)

- Q. (BY MR. SEAQUIST) That the early voting schedule adopted by Waller County for the 2018 general election violated any provisions of the Texas Election --
  - A. No.
  - O. -- Code?
- 12 A. No.

THE REPORTER: The Texas what? THE WITNESS: Sorry.

MR. SEAQUIST: Election Code.

- A. And my answer is no.
- Q. (BY MR. SEAQUIST) Now Fullmer is what we talked about earlier in terms of citing density. <sup>19</sup> Fullmer also looked at the potential effect on turnout of adding additional voting days in his article; is that right?
  - A. Yes. I do remember that, yeah.
- Q. All right. And I believe what he said is there can be some increase in turnout if you add <sup>25</sup> additional days but it's very small. Does that sound

Page 107

right?

- A. That's -- yes, and it was conditioned on the density of the population of voters.
- Q. Yeah, and I'm going to read his numbers. It's in the paper but I think I've got it right, you tell me 6 if you think I'm wrong. That you would need an additional 14 and 21.5 days respectively for the 2008 and 2012 elections just to garner one extra point of turnout. Does that sound right?
- A. That's correct, yes. Those were presidential <sup>11</sup> elections which were already very high so I would 12 imagine that if you were to use his estimates and recalculate for a midterm, that number would be larger but not, you know, ten times larger. It would be larger.
  - Q. Okay. And of course, there is a total early voting period of two weeks in Texas, right?
- A. I think it's 12 days to be exact and it varies by type of election. We're having one right now here in <sup>20</sup> Harris County in the state and I think it's eight days.
  - O. Got it.
- A. If I could just add one other piece of <sup>23</sup> information, as I'm sure you are familiar with this. There are 34 states that have in-person early voting of some form, and some of them have a month of early

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<sup>1</sup> voting. Ohio, and they're not inconsequential states, <sup>2</sup> and South Dakota, we have a maximum of 12 days in presidential and midterm congressional elections, but <sup>4</sup> much, much shorter days of early voting without as many -- usually our early voting in a presidential and midterm is 12 days with weekends on both ends, Saturday, Sunday. But in this municipal election, which we're having now, runoff election, it's only eight days.

- Q. And then conversely, of course, there are many states that don't allow early in-person voting at all?
- A. That's correct. Fewer, I might add, with <sup>12</sup> California and New York adopting.

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- Q. Do you contend that the number of early voting 14 hours and days were not adequate to accommodate the number of early voters in Prairie View?
  - A. I would say that they were not comparable to what was being provided throughout the county and that it didn't respond to the obvious demand that was there in two ways.

First, the county, although it had increased opportunities for early voting throughout the county, I would call it an intercept, that everybody was seeing more hours and days of early voting. On the Prairie View A&M campus, the students had repeatedly asked for more opportunities, hours and days, and to the best of

Page 109 my knowledge, it was not until the 2018 election that the county responded in that regard.

And yet, as I pointed out I think on page 13, 4 the demand on the campus as measured, demand would be who did vote early as opposed to election day or by 6 mail. Mail voting wouldn't necessarily count here because you have to be over 65 and be out of the -- or be out of the jurisdiction.

But it seemed as if when you're talking 80 percent plus votes cast only early voting, I counted the number in my report of how many people vote on election day, that would indicate to me a demand that was not being met.

And then the students had petitioned, I think that would be the proper word, requested the Commissioners Court and my reading of the newspaper, stories they had made these request in the past, and not until the middle of -- I think that would be the right way to put it, the beginning or middle of early voting that the Commissioners Court decide yes, we'll extend the hours and days of early voting on the campus.

So I call that a supply demand in the sense that the students make demands. They had shown their actions in the past, in the present, and the <sup>25</sup> Commissioners Court responded.

O. Okay.

MR. SEAQUIST: Respectfully I'm going to object nonresponsive because that wasn't quite the question I asked you.

THE WITNESS: I'm sorry.

- 6 Q. (BY MR. SEAQUIST) Happens all the time. And <sup>7</sup> I like hearing experts talk. Don't get me wrong, I just want to go back. My question is: Do you have evidence that the numbers of early voting hours and days on the <sup>10</sup> Prairie View campus were not adequate, adequate to accommodate the number of voters that voted?
  - A. No, I do not.
- Q. You talk about the issue of notice of polling place opportunities and changes to opportunities. Changes to opportunities. What research or analysis did you do to determine what the county did to inform voters of the early voting schedule?
- A. I merely read what was on their website and what was in the newspapers and the information that the plaintiffs' attorneys shared with me. I undertook no independent study of that. I did cite in my report <sup>22</sup> Brady and McNulty and Haspel and Knotts, who point out <sup>23</sup> that when you make changes in the where, the when and how, people might vote, that you lead to some confusion and it has a depressing of vote.

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In the Brady and McNulty study of Los Angeles County, they found that when they changed voting locations consolidated them, that voters -- there was a depressed voter turnout, although there was also some increased, too, and that was depressed.

In the Haspel and Knotts research they found that confusion to voters results from modifying operations even, such as little things like having a voter ID requirement, had a negative effect on voter turnout, but to be responsive to your question, I've only done it once. I did not undertake any independent study as to whether voters had knowledge. I have in other instances, most recently in Harris County.

- Q. Did you look at the social media accounts of the county?
  - A. I went to their website if that's -- yes.
  - Q. Will they also have, for example, like a
- 18 Facebook page? 19
  - A. Yeah.
    - Q. Okay.
  - A. Yes.
  - Q. So you were talking about Brady and McNulty.
- 23 No precincts were consolidated here?

  - O. And the student center was an early voting

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Page 112 location both before and after the changes the county made?

A. That's correct.

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- Q. The only effect the county made as it relates to after the original adoption of early voting hours, was to extend the hours at the student center?
- A. You know -- yes, and I believe they did -- am 8 I wrong in saying that they added another machine at that location?
  - O. That is probably right.
- A. There was one and they brought another machine 12 in. I didn't say -- I was confused, I thought it was another polling location, because when you look at the 14 official voter list, it shows somebody voting on a different machine at a different location. It was another machine at a -- at the same location.
- 17 Q. Okay. So I will clarify for you, that 18 decision -- and I'm just representing this -- was actually made before the hours were changed. But you're correct, the county had allocated two machines for the 20 21 student center location.

What in your estimation would be effective having a second machine -- well, based on the research that you have done on the operations of the polling 25 location, what effect would having a second machine have

1 on the ability to process voters?

- A. It would shorten lines and wait times, make voters -- make it more convenient for the voters, which <sup>4</sup> is what I find in my Waiting to Vote article in the Brown book.
- Q. Okay. You are somewhat critical of the county's use of registered voters as a criteria for -as one of the criteria for allocating early voting hours in the 2018 general election; is that right?
  - A. Yes.
  - O. And --
  - A. Can I --
  - Q. Please.
- A. The historical incidence of registered voters, and the other part was how -- who voted early and when over time.
- Q. One of the things is that you say that <sup>18</sup> Precinct 309 of the student center had 4,834 registered voters?
  - A. That's correct, yes.
  - Q. All right. Do you know whether you included suspense voters in that number?
  - A. I believe I did not, no.
- 24 Q. Are you sure?
  - A. I'm not absolutely positive right now. I'd

Page 114 have to check. But I'm relatively certain that we cleaned out suspense voters.

- Q. If suspense voters were included here, would it be appropriate to remove them?
- A. It's a debate. I made that -- I talked to my colleagues about it, because suspense voters can vote, so I took the more conservative approach. There were not that many. My recollection was, so that when I did the analysis both ways the numbers changed but the ratios and my conclusions would not have changed.
- Q. Can you tell us sitting here what your 12 recollection of how many suspense voters there were in Precinct 309?
  - A. I'd have to go back and look.
  - O. Okay.

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- 16 A. I should clarify that suspense voters are 17 eligible to vote.
  - Q. Would you agree with me that in a university context, the most likely suspense voter is a student who's graduated and moved on?
  - A. I have no knowledge of that. I think it would be a reasonable hypothesis, but I'd have no knowledge of that and I was under the understanding that the county kept accurate voter lists.
    - Q. Did you look at -- you compared the number of

Page 115

- registered voters in Precinct 309 to some of the other precincts -- the number of registered voters specific to some of the other precincts where early voting was available, correct?
  - A. That's correct.
- Q. Did you take into account in calculating the registered voters of those precincts the number of registered voters in the surrounding precincts who due to the rural nature of Waller County would also be dependent on that particular polling location?
  - A. No, I did not.
- Q. In your opinion, do the best practices for early voting make any kind of allowances for the cost of operating and opening a polling place?
- A. I think they should, but that was not the scope of the question I was asked.
- Q. Okay. Fair to say that government offices and operations are expected to be mindful of costs?
  - A. Yes, of course.
- Q. You are somewhat critical of the county's consideration of historical turnout in allocating -- as <sup>22</sup> a factor in allocating early voting locations. Isn't it <sup>23</sup> fair, though, to consider the actual demand and number of voters in allocating what kind of capacity you need in a location?

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A. Absolutely, yes. And if I can clarify?

O. Sure.

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A. I would expect that Waller County would 4 consider that every time they hold an election and they would update and make adjustments and corrections. And as I pointed out, when you see over 80 percent of the vote cast on the Prairie View A&M campus early, that would signal to you that there was demand.

Now is that excessive demand? Is that demand that's not being met? I don't know, but I think what -as I said in my report, what seemed to be the behavior of the county was to look at what had happened and not what may have changed over time and didn't adjust accordingly.

The share of vote in the county early was going up but going up at a much higher rate on the Prairie View A&M campus. And I would have thought they would have made necessarily adjustments to that independent of what the students on the campus may have requested as further evidence of demand.

- Q. Okay. So what you are talking about in that 22 80 percent number is the proportion of the votes cast on campus that were cast early?
  - A. That's correct.
  - That is a different measurement entirely than

the number of voters who actually cast a ballot, correct?

A. That is correct.

- Q. If I am a county and I need to make sure that there is a machine available, it is important for me to 6 know the number of voters who are going to be there to cast a ballot, correct?
  - A. That is correct.
- Q. And if I am a county and I need to know how many poll workers I have to handle the voters, it is more important for me to know the number of voters that I need to have capacity for, correct?

A. That is correct. Might I add an addendum to 14 that? The law requires, as I understand it from my attorneys, so I'm not purporting to be an expert on the law, that there be equal opportunity for everyone to vote and vote any way the county may make available.

An analogy might be that if you're other-abled, sight, hearing impaired, there must be adequate, by Federal law, opportunities for those impaired individuals to cast a ballot, and an adequate number of hearing assisted voting, or even in some cases, bringing the voting machine to the voter.

I believe that the population of voters that I was asked to study, the plaintiffs, had no access to

Page 118 these locations off campus. And if I were to opine, you're absolutely correct, the turnout rates on the college campus were considerably lower than the turnout rates in the county in general. I think it was 36 percent.

So the question arises, was the opportunity to cast a ballot early tantamount to casting a ballot in the election. It's a reasonable observation that anyone who voted on the campus voted early.

Were there an adequate amount of early voting locations for all the people who wanted to vote? I <sup>12</sup> don't know. I didn't ask that question, nor was I asked to study it.

But it strikes me that if you start seeing a very high proportion of people who vote on the campus early, and I might note here, as I'm sure you're aware <sup>17</sup> of, the turnout rates on the campus have been going up but they haven't approached the turnout rates that were in the county.

I would have thought that you would have seen demand not being responded to. That's my conclusion in the report.

Q. Is it typically true that turnout of college students is lower than that of the population at large?

A. Yes, it is.

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- 1 Q. That's something you'd expect to see over any college campus, correct?
  - A. I would but that's not been the trend currently. Turnout rates in college campuses have been going up.
    - Q. Sure. But they haven't approached the --
  - A. No, they have not, except in the 2018. I should be very clear about that. In the 2018 midterm election, college campus turnout rates began to approach an equal general population turnouts for the first time in my career of studying this.

They have been going up and -- defense attorney is absolutely right. There's been a gap, but that gap got -- now as to why, I don't know. I wouldn't even begin to suggest. That would be a research question.

But again, my report makes, I hope clearly, that if I saw a demand for something, an election official saw our students doing something and doing it increasingly and asking for more opportunities to do it, <sup>21</sup> I would have thought, and in fact, I guess I could agree with the county commissioner. So at least in 2018 they responded by increasing the number of hours.

Q. This is an obvious statement, but in terms of setting the hours for 2018, obviously they didn't have

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Page 120 <sup>1</sup> the benefit of what the result of that election and turnout, et cetera, would be, correct?

A. That is absolutely correct.

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- O. So for any election when you are a government setting an election schedule, you are looking backwards in time to analyze what's happened in the past rather than having the benefit of foresight as to what's going to happen in the future?
- A. That is absolutely correct, but as my report points out, I have worked for other counties on this issue, as well as election day vote centers, and one of the practices that I strongly urge them to do and many <sup>13</sup> follow it, is to use models to predict what the likely turnout would have been.

I didn't do that here. Let me be clear and I <sup>16</sup> don't know if the county did, but I take it -- what's the right word here -- it seems like they must have in the middle of the election, because they made a decision to increase hours, had some reason for doing that.

And I can only opine, as I did in my report, one reason was they actually started seeing this high proportion of vote cast early. The share of vote cast that was cast early, or as we know from the record, the students and the campus officials asked for these changes.

Page 121 Q. You testified earlier that it was your opinion that the students had no access to off-campus polling <sup>3</sup> locations. Is it your testimony that no students were <sup>4</sup> able to vote outside the campus?

A. I hope I didn't say that. If I did I 6 misspoke. They had by virtue of what they did, their -the number, and I think it was a small number of students who voted from the campus, who voted off campus. It's in the report, was I think double digits. <sup>10</sup> 36 or something like that. Might have been 136. I <sup>11</sup> didn't say they didn't have no access. They had limited <sup>12</sup> access by virtue of the fact that they chose not to. And I can only assume some of that was unlimited access.

reasons. 16 But I want to be clear, I didn't mean to suggest they couldn't physically get off that campus and vote at any of the other locations, early voting 18 19 locations.

<sup>14</sup> Some of it may have been choice for other convenience

Q. Can you tell me any other college campuses the size by student population or the similar student population at Prairie View A&M, that offered a greater number of early -- or a greater number of early voting hours?

A. In the 2018 election or since?

O. 2018 election.

A. No, I cannot.

3 Q. Can you tell me any historically black college of a size similar to Prairie View A&M, that offered more early voting hours than the Prairie View A&M?

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A. No, I cannot.

7 Q. Out of curiosity, so not to ask a question you don't know the answer to, but I'm going to break the rule, was there early voting on Rice's campus?

- A. Not in 2018. In 2019 there was.
- Q. What's the student population of Rice?
- A. Undergrad is 3,200 to 3,300 and another almost 5,000 graduate students.
- Q. You had mentioned in your report that you had done some work with other counties. The three you specifically reference was Lubbock County?
  - A. Yes.
  - Q. Do you know the population of Lubbock County?
  - A. No, I don't. Not offhand.
- Q. Would you say that it is significantly larger than Waller County?
- A. With or without the university, I'd say probably not more than twice the size.
- Q. You also mentioned I think Collin County?
- A. Collin County, north of Dallas.

Page 123 Q. Do you know what the population of Collin County is?

3 A. Oh, yeah, I think it's the fifth or sixth largest, so I would say it's several hundred thousand.

- Q. And you also mentioned Harris County, which --
- A. Is the largest.
- Q. -- is the largest in Texas and maybe the

8 nation --

- A. Fourth largest in the nation.
  - O. Yeah.
- 11 A. For the record, I've done several others in Colorado, of course, as you know, Montana, South Dakota, and Arizona -- excuse me, New Mexico.

MR. SEAQUIST: Take a break. (Off the record from 11:55 to 12:16.)

MR. SEAQUIST: Back on?

THE REPORTER: Yes.

MR. SEAQUIST: Okay. I'll pass.

MS. ADEN: I think we have very quick

follow-up questions.

## **EXAMINATION**

22 BY MS. ADEN:

Q. So Dr. Stein, I wanted to direct you to Exhibit 1, which is your initial report, and in <sup>25</sup> particular, page 3.

A. Uh-huh (Affirmative.)

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Q. This is Exhibit 1 from today. There's a sentence that begins with: Using this method, we 4 identified 25 -- 2,588 persons registered to vote on the <sup>5</sup> PVAMU campus and 63 persons registered to vote who 6 reside in off-campus student housing for a total of 7 2,651 PVAM students (1,833 of whom are age 18 through 20) who are registered to vote in the 2018 election in Waller County.

And then if you move to the second full paragraph on that same page, the last two sentences of 12 it begin: Using the methodology described above, we 13 identified again 2,651 PVAMU students (of all ages) who are registered to vote in Waller County during the 2018 election. By our calculation, 178 or (6.7%) of those <sup>16</sup> PVAMU students registered to vote in November 2018 were aged 18 through 20.

And you talked about those two sentences today. Do you --

A. Something's wrong there. I think there's a word missing called students who register to vote in the <sup>22</sup> November, I think I'm missing the statement students registered to vote who voted, who voted in the November 2018 were age 18. I think I just dropped -- I have to check. That's just a terrible mistake on my part, but

there's no way that number adds up, right.

So if you look at that 178 and you look at the paragraph above, something's wrong. And my guess, my guess at this point is when I get the data, I will make a change, but I think when I was editing this and I had my friend -- I must have dropped of those PVA students registered to vote in November 2018 and who voted in the -- voted in November 2018 election.

So that number is the actual number of students between the ages of 18 and 20 who voted in the 2018 election and are between the ages of 18 and 20, but 12 I want to --

- Q. And in Waller County as a whole?
- A. In Waller County as a whole. And I have to check that.
- Q. Okay. You also spent some time with 17 Mr. Seaquist talking about the work you did with Native American populations in two separate cases; is that correct?
  - A. Yes.
- Q. Okay. Can you -- or do you have any 22 observations about whether or not the populations in those two cases, particularly the Native American populations, how they may or may not be comparable to 25 the population that you were asked to examine in this

Page 124 case? 2

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A. I think they're obviously very different. Native Americans are older, Native Americans live on a reservation, in these two cases in Montana and South Dakota are huge. Access to the county is extremely limited because there's just simply no roadways. And we're not talking about a network of roads that you might have in a metropolitan area like Waller County or comparable, the population of voters are very different.

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They are older, they are exceedingly poor and in many instances have no history of voting to speak of. And my sense is I wouldn't say that the nature of those two cases are in any way, shape or form similar to the Waller case. The biggest difference being there, I was asked to opine on whether or not opportunities to vote early or any other way had an effect on turnout.

In this case I was only asked to discern whether or not the access to early voting was available to the population of plaintiffs.

- Q. And do you know what the resolution was, excuse me, in the Wandering Medicine case?
- A. Yeah, it was kind of interesting. As I mentioned, the judge after a long and contentious -when you read the -- it was a difficult deposition. I <sup>25</sup> forgot the attorney's name here said to me well, why do

Page 127 you think the vote centers are a better solution. And he eventually negotiated with the State of South Dakota over the issue of establishing election day vote centers on the reservation. And they had the same concerns at the time, the state did, oh, it's going to cost too much money and there was inoperability problems.

And it turns out, of course, as might be able to attest to, I've done research on the cost of voting. It actually drives the cost down, because if you think about it, if you increase voter turnout by increasing opportunities, your numerator goes up slower than your denominator.

You with me on that? That is, the number of votes cast is your numerator -- denominator, excuse me, think at the bottom, and your numerator are your costs. And if you have relatively slow increasing cost but more voters, you've reduced your cost, and the county and the state adopted vote centers.

- Q. Do you also have any observations about how the number of registered student voters on PVAMU's campus, how that compares to the number of registered student voters on other campuses that you are familiar with in Texas?
- A. The only ones I'm familiar with are here in <sup>25</sup> Harris County, TSU, St. Thomas and Rice. And all three

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which since 2018, starting in 2019 because the county adopted vote centers, have seen significant increases, significant increases.

Elizabeth Vann, the woman that I collaborate with, is in charge of a program that registered voters, but to my knowledge TSU, I don't know about St. Thomas, <sup>7</sup> but Rice have a fraction, a fraction of the registered voters on campus, most of our students in their home states, if they vote at all.

- O. A fraction as compared to Prairie View A&M?
- A. Compared to the numbers. We're not the same <sup>12</sup> size obviously. Prairie View is much larger, but among an undergraduate specifically, a much smaller share of voters. And I know that because you can go down and look at the number of students who voted on election day and early at the student center, which is just behind us.
- 18 Q. Does the number of registered voters on 19 PVAMU's campus a high number, does that tell you anything based upon your experience about -- in relation 20 21 to this case?
  - A. Yeah.

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- Q. How that might interact with this case?
- A. I'm assuming that's why this is a case. I've
- never -- I have no experience, even reading Jim's report

Page 129 about the few historical black campuses, none of which he ever reported registered voters in. I don't know of any other campus in this region where such a large <sup>4</sup> number of on-resident students are registered and active.

I do know, reading the history, going back years, that the students and Prairie View A&M students and the county, have always been in this kind of conversation, if not debate, about why we don't have more early voting.

Q. You testified earlier about early voting hours at Fieldstore and Monaville and how they compare to the hours at the Memorial Student Center on Prairie View's campus.

Do you have any opinion, observations, about whether or not the registered voter populations in those areas, Fieldstore and Monaville, how they compare to the students who vote at the Memorial Student Center?

MR. SEAQUIST: Form. Go ahead.

A. My table 1 seems to suggest that there was a disparity there, that the few difference in hours, notwithstanding the county's decision later to institute <sup>23</sup> I think up to 36 hours at the student memorial center but before, it just didn't seem to be consistent with 25 the number of registered voters.

Page 130 O. (BY MS. ADEN) And what about the racial make-up of Monaville, for example, as it compares to the Memorial Student Center?

A. I think the two communities are, as best I can figure, non-majority black, and the campus is what I would guess, I guess you'd call protected population of students under the age of 20 or people under the age of 20, 26th Amendment, as you've schooled me, and African American. And more importantly, they have limited access, you know, off campus, both in terms of public transportation and private vehicle.

So it struck me that I do not know if there are more private vehicles and more access to transportation in these two other areas, Monaville and <sup>15</sup> | Fieldstore, but it struck me that the campus and the voters on the campus had extremely limited access to <sup>17</sup> off-campus voting locations.

- 18 Q. And then you testified about machines and, in 19 fact, the double nature of machines that have been provided to Prairie View's Memorial Student Center. Do you have any observations about what that might signify?
- A. Yeah, I mean you could claim that, you know, <sup>23</sup> buying more machines is expensive but allocating more machines doesn't in any way, in fact, drive up your 25 cost. And if you increase the hours with which you use

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the equipment, you simply drive up the opportunities to vote without necessarily driving up your cost.

You pay a poll worker a fixed amount per day. Electricity is important but there seemed to be some things here that a machine should not have been the impediment to providing more opportunities and hours. Once you have those machines, why not allow them to operate for more days and more hours.

- Q. One second. What does the doubling of the machines tell you, if anything, about how the county might have anticipated a demand for early voting at the MSC?
- A. I assumed that they were responding to the demand, and the demand came in two forms. One, over time you saw not only a steady increase in the share of vote cast early but in the number of voters eligible to vote that voted.

And the fact that the students had in this election, and as I understand it a lawsuit was filed. there was real evidence of demand, both in the form of the behavior and in the formal what I call on my public <sup>22</sup> information campaigns. And I could only assume that the county responded to that accordingly.

Now they may have responded because of a <sup>25</sup> lawsuit, but my sense is they have been increasing and

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Page 132 seeing increased early voting over time, why didn't they <sup>2</sup> respond that way in the Prairie View A&M campus until the 2018 election. I conclude, they thought that at 4 that point there was real reason to do so.

Q. And one last question. You were asked a question about whether or not you had an opinion or observation about the adequacy of the accommodation of Prairie View voters with respect to early voting.

Do you understand what it means to accommodate voters or what -- what -- how did you interpret that question and what is your answer to it, if any?

MR. SEAOUIST: Form.

Q. (BY MS. ADEN) Go ahead.

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A. Accommodate means that they have special <sup>15</sup> needs. My example earlier about people who might be other-abled in terms of hearing or sight, and it seems as if the students and the registered voters on that campus had special needs. They did not have access to transportation off the campus and as a consequence they had greater needs to have more early voting locations on their campus.

MS. ADEN: I will pass back to Mr. Seaquist.

> MR. SEAQUIST: I will be quick. **FURTHER EXAMINATION**

## BY MR. SEAQUIST:

Q. Dr. Stein, you talked about the population on the Native American reservations, and one of the comments you made was that there was not much of a voting history there. Is it also true that students 18 to 20 years old do not have much of a voting history?

- A. In the past, yes. That has changed over time.
- Q. Okay. Well, an 18-year-old by definition is not going to have much of a voting history, correct?
- A. I apologize. I didn't hear your -- yes. 11 Obviously not having been able to vote before the age of 18 will not have much of a chance.
- 13 Q. And even after you've turned 18 from the time you were in college, you're not going to have much in 15 the way of electoral history, due to your age?
  - A. The opportunities are limited, yes.
- 17 Q. Okay. There was some discussion about early voting -- excuse me, registered voters on Prairie View 18 19 A&M. Are you familiar with the county's efforts to conduct voter outreach, deputy registrar training on the Prairie View A&M campus? 21
  - A. I am not.
- Q. Would increased number of registered voters be at least one indicator that the county was successful in 25 its efforts to reach -- reach out to voters at the

university?

- A. It would be a reasonable hypothesis. Yes.
- O. Okay.
- A. One would want to know what the relationship is.
- 6 O. You've talked a couple of times about a request for more hours, that the students have made, ongoing requests for more hours. What is your understanding of the first time the students at Prairie View made a request for more hours?
- A. My understanding is, and again, I simply would 12 have to refresh my memory, but I remember several years ago reading newspaper stories in preparation for this case. And I remember reading them several years ago, that Waller County had been -- what's the right word here? Petitioned by students on the campus for more opportunities to vote early.
  - Q. And do you know specifically whether that was early voting versus an election day precinct on campus?
- 20 A. I do not. My recollection was it was for early voting. It might have been for both, but my 22 memory here would have to be refreshed.
- Q. There was a question about accommodation. My question is: Do you have any evidence to suggest that 25 there was insufficient capacity for the number of voters

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at Prairie View A&M?

- A. No. I do not.
- Q. Okay. In --
- A. If I can, other than their demand.
- O. Right.
- A. Other than their request and the evidence that there was increasing numbers of students in both voting, but more importantly, voting by early.
  - Q. Right.
- A. But I had no other independent, like, evidence that there was sort of inadequacy of long lines, waiting times, I did not study that.
- Q. Are you aware of any other polling location in the county that offered such concentrated access of early voting to a population that spent its time going to school, eating, socializing with friends within a quarter mile of the polling location?
  - A. No, I am not.

MR. SEAQUIST: Nothing further. **FURTHER EXAMINATION** 

BY MS. ADEN:

Q. Do you know of another population in Waller County -- do you know of another -- strike that.

Do you know of another concentrated population of black 18 to 20-year-old student voters in Waller

1	Page 136 County?	1	I, ROBERT STEIN, Ph.D., have read the foregoing
2	A. No, I do not.	2	
3	Q. Or for that matter, any other racial group or	3	true and correct, except as noted above.
4	age group that is concentrated in strike that.	4	the and correct, except as noted above.
5	Strike that.	5	
6		6	DODEDT CTEINI DL D
7	MS. ADEN: We're done.		ROBERT STEIN, Ph.D.
	MR. SEAQUIST: Okay. Thank you for your	7	, , , , , , , , , , , , , , , , , , , ,
8	time, sir.	8	COUNTY OF)
9	(Proceedings concluded at 12:33 p.m.)	9	
10		10	Before me,, on this day
11		11	personary appeared respect 51211, 1112, and with the to
12			be the person whose name is subscribed to the foregoing
13			instrument and acknowledged to me that they executed the
14			same for the purposes and consideration therein
15		15	expressed.
16		16	Given under my hand and seal of office this
17		17	day of, 2019.
18		18	
19		19	
20		20	
21		21	NOTARY PUBLIC IN AND FOR
22		22	THE STATE OF
23		23	COMMISSION EXPIRES:
24		24	
25		25	
	Page 137		Page 139
1	CHANGES AND SIGNATURE	1	IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF TEXAS
2	WITNESS NAME: ROBERT STEIN, Ph.D.	2	HOUSTON DIVISION
3	DATE: DECEMBER 10, 2019	3	IAYLA ALLEN, DAMON IOHNSON, & TREASURE SMITH, and THE &
4	PAGE LINE CHANGE REASON	4	PANTHER PARTY, and The Plaintiffs, &
5		5	V. & Civil Action No.
6		6	WALLER COUNTY TEXAS: THE _&
7		7	WALLER COUNTY COMMISSIONERS &
8		8	J. DUHON III, in his
9		9	Waller County Judge; and &
10		10	CHRISTY A. EASON, in her & of the latest and capacity as the &
11		11	Waller County Elections & Administrator,
12		12	Defendants. &
13		13	REPORTER'S CERTIFICATION DEPOSITION OF ROBERT STEIN, Ph.D. DECEMBER 10, 2019
14		14	DECEMBER 10, 2019
15		15	I, Aubrea Hobbs, Certified Shorthand Reporter and
16		16	Registered Professional Reporter in and for the State of
17		17	Texas, hereby certify to the following:
18		18	That the witness, ROBERT STEIN, Ph.D., was duly
19		19	sworn by the officer and that the transcript of the oral
20		20	deposition is a true record of the testimony given by
21		21	the witness to the best of my ability;
22		22	That the deposition transcript was submitted on
23		23	
24			to the witness or to the attorney
25		25	for the witness for examination, signature and return to
			me by ;

1	Page 140 That the amount of time used by each party at the
	• • •
2	deposition is as follows:
3	MR. GUNNAR P. SEAQUIST: 2 hours, 40 minutes
4	MS. LEAH ADEN: 14 minutes
5	That pursuant to information given to the
6	deposition officer at the time said testimony was taken,
7	the following includes counsel for all parties of
	record:
	FOR THE PLAINTIFFS: Ms. Leah Aden, Esq.
10	-and- Mr. John Cusick, Esq.
11	-and-
12	Mr. Steven Lance, Esq. NAACP LEGAL DEFENSE AND EDUCATIONAL FUND, INC.: 40 Rector Street, 5th Floor
13	40 Rector Street, 5th Floor New York, New York 10006-1738 E-mail: laden@naacpldf.org E-mail: jcusick@naacpldf.org E-mail: slance@naacpldf.org
14	E-mail: laucin@naacpldf.org E-mail: jcusick@naacpldf.org
15	E-mail: siance@naacpidf.org
16	
17	FOR THE DEFENDANTS: Mr. Gunnar P. Seaquist, Esq. BICKERSTAFF HEATH DELGADO ACOSTA, LLP 3711 S. MoPac Expressway, Building One, Suite 300 Austin, Texas 78746 E. mail: geographic (Phickerstaff com
18	BICKERSTAFF HEATH DELGADO ACOSTA, LLP 3711 S. MoPac Expressway, Building One, Suite 300
19	Austin, Texas 78746 E-mail: gseaquist@bickerstaff.com
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1	Page 141 That \$ is the deposition officer's
1	That \$ is the deposition officer's
1 2 3	That \$ is the deposition officer's charges to the Defendants for preparing the original
2	That \$ is the deposition officer's charges to the Defendants for preparing the original deposition transcript and any copies of exhibits;
2	That \$ is the deposition officer's charges to the Defendants for preparing the original deposition transcript and any copies of exhibits;  I further certify that I am neither counsel for,
2 3 4 5	That \$ is the deposition officer's charges to the Defendants for preparing the original deposition transcript and any copies of exhibits;  I further certify that I am neither counsel for, related to, nor employed by any of the parties or
2 3 4 5	That \$ is the deposition officer's charges to the Defendants for preparing the original deposition transcript and any copies of exhibits;  I further certify that I am neither counsel for, related to, nor employed by any of the parties or attorneys in the action in which this proceeding was
2 3 4 5	That \$ is the deposition officer's charges to the Defendants for preparing the original deposition transcript and any copies of exhibits;  I further certify that I am neither counsel for, related to, nor employed by any of the parties or attorneys in the action in which this proceeding was taken, and further that I am not financially or
2 3 4 5 6 7	That \$ is the deposition officer's charges to the Defendants for preparing the original deposition transcript and any copies of exhibits;  I further certify that I am neither counsel for, related to, nor employed by any of the parties or attorneys in the action in which this proceeding was taken, and further that I am not financially or otherwise interested in the outcome of the action.
2 3 4 5 6 7 8	That \$ is the deposition officer's charges to the Defendants for preparing the original deposition transcript and any copies of exhibits;  I further certify that I am neither counsel for, related to, nor employed by any of the parties or attorneys in the action in which this proceeding was taken, and further that I am not financially or otherwise interested in the outcome of the action.  Certified to by me this of
2 3 4 5 6 7 8	That \$ is the deposition officer's charges to the Defendants for preparing the original deposition transcript and any copies of exhibits;  I further certify that I am neither counsel for, related to, nor employed by any of the parties or attorneys in the action in which this proceeding was taken, and further that I am not financially or otherwise interested in the outcome of the action.
2 3 4 5 6 7 8 9	That \$ is the deposition officer's charges to the Defendants for preparing the original deposition transcript and any copies of exhibits;  I further certify that I am neither counsel for, related to, nor employed by any of the parties or attorneys in the action in which this proceeding was taken, and further that I am not financially or otherwise interested in the outcome of the action.  Certified to by me this of
2 3 4 5 6 7 8 9 10	That \$ is the deposition officer's charges to the Defendants for preparing the original deposition transcript and any copies of exhibits;  I further certify that I am neither counsel for, related to, nor employed by any of the parties or attorneys in the action in which this proceeding was taken, and further that I am not financially or otherwise interested in the outcome of the action.  Certified to by me this of
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	That \$ is the deposition officer's charges to the Defendants for preparing the original deposition transcript and any copies of exhibits;  I further certify that I am neither counsel for, related to, nor employed by any of the parties or attorneys in the action in which this proceeding was taken, and further that I am not financially or otherwise interested in the outcome of the action.  Certified to by me this of
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# IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF TEXAS

JAYLA ALLEN, et al.,

**PLAINTIFFS** 

V.

Civil Case No. 4:18-cv-3985

WALLER COUNTY, et al.,

DEFENDANTS

OF Robert Stein, Ph.D.

ON BEHALF OF PLAINTIFFS

JAYLA ALLEN, DAMON JOHNSON, RAUL SANCHEZ, TREASURE SMITH, AND THE PANTHER PARTY

#### I. Introduction

At the request of the Plaintiffs in JAYLA ALLEN, DAMON JOHNSON, RAUL SANCHEZ, TREASURE SMITH, and THE PANTHER PARTY v. WALLER COUNTY, TEXAS, et al., we have undertaken to analyze the Plaintiffs' claims that voters aged 18 through 20 and Black voters aged 18 through 20—which Plaintiffs contend are each concentrated groups of student voters at Prairie View A&M University (PVAMU)—as well as Black voters in Prairie View—in Waller County were not afforded the same or similar opportunities to vote early as all other registered voters in Waller County, which Plaintiffs contend encompass older and non-Black voters (ECF Document No. 49, page 3).

This report proceeds in the following manner. In Section II we outline the evidence we relied on and our methodology. In Section III we describe our qualifications. In Section IV we:

(a) detail the original and modified plans for early voting in Waller County for the 2018 election;

(b) identify the best practices for conducting early voting by reviewing the peer-reviewed, scholarly literature on this topic; and (c) consider whether and to what degree Waller County conformed to those best practices and present our assessment of the Plaintiffs' claims that voters aged 18 through 20, Black voters aged 18 through 20, and Black voters in Prairie View in Waller County were not afforded the same or similar opportunities to vote early as all other registered voters in Waller County (ECF Document No. 49, page 3).

#### II. Evidence and Methodology

We use the best practices identified in the extant literature to assess whether Waller County's original and modified plans for early voting in the 2018 election provided the same or similar opportunities for all registered voters to cast early votes. Were specific groups of registered voters more burdened than others in casting an early vote? The Plaintiffs' claims are that voters aged 18 through 20, Black voters aged 18 through 20, and Black voters in Prairie View in Waller County were not afforded the same or similar opportunities to vote early as all other registered voters in Waller County (ECF Document No. 49, page 3).

To conduct this assessment, we geocoded the residences of every registered voter eligible to vote in Waller County for the 2018 election. We used that data to identify likely (a) 18 to 20 year-old students at PVAMU who registered to vote in Waller County in the 2018 election, and (b) Black 18 to 20 year-old students at PVAMU who registered to vote in Waller County in the

2018 election, based on those registered voters whose official residence is on the PVAMU campus or in off-campus housing reportedly<sup>1</sup> occupied by PVAMU students. Using this method, we identified 2,588 persons registered to vote on the PVAMU campus and 63 persons registered to vote who reside in off-campus student housing for a total of 2,651 PVAMU students (1,833 of whom are aged 18 through 20) who were registered to vote in the 2018 election in Waller County.

Our estimate of PVAMU 18 to 20-year old students registered to vote in Waller County is necessarily low, and certainly misses many more such PVAMU students who live near campus or elsewhere in Waller County, but whom we have thus far been unable to identify as students.<sup>2</sup>

Using the date of birth of each registered voter in Waller County, we calculated the proportion of all registered voters who were aged 18 through 20. We determined that 1,977 (5.9%) registered voters were aged 18 through 20 at the time of the November 2018 election. Using the methodology described above, we identified 2,651 PVAMU students (of all ages) who were registered to vote in Waller County during the 2018 election. By our calculation, 178 (6.7%) of those PVAMU students registered to vote in November 2018 were aged 18 through 20.

As of this report and with the data available, we were not able to determine the race and/or ethnicity of individual registered voters in Waller County. At this time, the best estimate of the race and/or ethnicity of registered voters in Waller County is provided by the U.S. Bureau of the Census' 2010 Census, which reports the number of persons by race and ethnicity for individual census blocks in each county. With this information, we are able to identify whether a registered voter lives in a neighborhood (i.e., census block) which is comprised of a majority of persons who self-identify as Black. However, these data do not differentiate between persons who are or are not registered to vote. Thus, the census data can be used to determine the general racial and ethnic makeup of a census block, but not whether any individual living in that census block was registered to vote. PVAMU's Office of Institutional Research reported that in the Fall 2018 semester, 7,906 of 9,516 PVAMU students (of all ages) identified as Black.<sup>3</sup>

NB 17.

Information provided by a senior administrator at PVAMU via Plaintiffs' attorneys.

<sup>&</sup>lt;sup>2</sup> We identified an additional 389 persons who voted at the PVAMU Memorial Student Center during early voting, were under the age of 21, and live within one mile of the Memorial Student Center, but whom we could not verify as students at PVAMU.

<sup>&</sup>lt;sup>3</sup> Prairie View A&M University, *Prairie View A&M University Enrollment Snapshots: Fall 2018* at 6 (last visited July 1, 2019), http://www.pvamu.edu/ir/wp-content/uploads/sites/98/FA18\_Enrollment-Snapshots.pdf.

Once we had identified as many registered voters as possible, based on the data available, by age, race, PVAMU student status, and location of residence, we then determined the relative access that each of the groups identified as harmed in the Plaintiffs' complaint had to early voting in Waller County during the 2018 election.

## III. Qualifications

I am Robert Marc Stein, the Lena Gohlman Fox Professor of Political Science at Rice University in Houston, Texas, where I am also a Fellow at the James A. Baker III Institute for Public Policy. I graduated from Ohio Wesleyan University in 1972 with B.A. in Government and Politics. I received an M.A. and Ph.D. in Political Science from the University of Wisconsin-Milwaukee in 1974 and 1977 respectively.

I have conducted research and published on the topics of elections, election administration, specifically pertaining to alternative methods of voting and their impact on voter participation and costs of administering elections and voter performance. My research has been supported by the National Science Foundation, The Pew Charitable Trust, the Kinder Institute, the James A. Baker III Institute for Public Policy, and the Arnold Foundation. I have conducted research for the two Presidential Commissions studying elections in 2009 and 2016. I have been a consultant on election administration for several state and local governments, including the State of Colorado, El Paso County, Colorado; Bernalillo County, New Mexico; Collin County, Texas; Lubbock County, Texas; and Harris County; Texas.

I was an expert witness in the 2015 South Dakota case, Thomas Poor Bear, et al. vs The County of Jackson, pertaining to the establishment of satellite offices for voter registration and inperson absentee voting in the Town of Wanblee on the Pine Ridge Reservation. In 2018, I was an expert witness in the case Martin Cowen, et al. vs Brian Kemp pertaining to the ballot access requirements in the state of Georgia.

An **Appendix** to this report contains a copy of my current curriculum vitae that includes a complete list of my publications and research grants.

I am being compensated for my work at a rate of \$250 per hour plus expenses.

# IV. Assessment of Waller County's Early Voting Practices in the 2018 Election

A. Waller County Plans for Early Voting in the 2018 Election

In preparation for the 2018 midterm election, the Waller County Commissioners Court made decisions about the number, location, staffing, equipment, days, and hours of operation for the period of early voting in Waller County from Monday, October 22 through Friday, November 2. We understand that state law provides counties with populations under 100,000 some discretion in making the above choices. (Tex. Elec. Code § 85.062(a)).

We understand from ECF Document No. 49 that the original plans made by the Waller County Commissioners Court regarding the conduct of early voting for the 2018 election were as follows:

There were to be to be two weeks of early voting beginning on Monday, October 22 and ending on Friday, November 2.

During the first week, early voting was to take place each day, Monday, October 22 through Sunday, October 28, at a total of six polling locations. During that first week, two early voting polling locations were to be located in the City of Waller, two in the City of Hempstead, one in the City of Brookshire, and one in the City of Katy. No early voting location was scheduled to be open in the City of Prairie View, where the PVAMU campus is located, during the first week.

During the weekdays (Monday, October 22 through Friday, October 26), any of the six above mentioned locations were to operate for nine hours (8am-5pm) per day, though some locations were only open a few days during that week.<sup>4</sup> During the first weekend of early voting (Saturday, October 27 and Sunday, October 28), there were to be five polling locations in operation in the County: two in the City of Waller, two in the City of Hempstead, and one in the City of Brookshire. One location in the City of Waller and one location in the City of Brookshire were to operate both Saturday, October 27 and Sunday, October 28. The remaining three locations were to operate on Saturday, October 27, but not on Sunday, October 28.

During the second week, early voting was to take place each day, Monday, October 29 through Friday, November 2, at a total of five polling locations. One of these locations was to be

<sup>&</sup>lt;sup>4</sup> For example, Katy was open Monday-Wednesday; Monaville Co. Building in Hempstead was open Thursday-Friday; and Fieldstore Co. Building in Waller was open Thursday-Friday.

in the City of Waller, one in the City of Hempstead, one in the City of Brookshire, and two in the City of Prairie View.

From Monday, October 29 through Wednesday, October 31, there were to be four early voting locations in operation, each open for nine hours per day (8am-5pm). One of these locations was to be in the City of Hempstead, one in the City of Waller, one in the City of Brookshire, and one in the City of Prairie View on the campus of PVAMU.

Between Thursday, November 1 and Friday, November 2 there were to be four early voting locations, each open for 12 hours per day (7am-7pm). One of these locations was to be in the City of Hempstead, one in the City of Waller, one in the City of Brookshire, and one in the City of Prairie View, but not on the campus of PVAMU.

We understand from ECF Document No. 49 that changes were made to the 2018 early voting schedule in Waller County by the Waller County Commissioners Court. According to ECF Document No. 49, the Commissioners Court modified its early voting plan for the 2018 election during an emergency session on October 24, 2018, in response to complaints made by County residents at the October 17, 2018 Commissioners Court meeting. According to ECF Document No. 49, the Commissioners Court originally voted against modifying the plan at the October 17, 2018 meeting, and did so only after the Plaintiffs' original complaint was filed on October 22, 2018, the first scheduled day of early voting.

Specifically, the Commissioners Court "voted to increase early voting hours at the oncampus Memorial Student Center by three hours per day on Monday, Tuesday, and Wednesday of the second week (Monday, October 29 through Wednesday, October 31), and to provide five hours (from 12pm-5pm) of early voting off-campus at Prairie View City Hall on Sunday, October 28, 2018, the last day of the first week of early voting." (ECF Document No. 49, page 18). This modified plan was adopted during the first week of early voting, while voters were casting their ballots.

**Exhibit A** to this report includes a chart of the early voting allocation for 2018.

Additionally, based on a review of discovery provided by the Defendants, it appears that the County of Waller did little to notify voters in the City of Prairie View generally or on the PVAMU campus specifically, the only locations where modifications to the early voting schedule

were made on October 24, 2018, of the additional location, day, and hours available to them to vote.

# B. Best Practices for Conducting Early Voting

Scholarly research has identified a number of factors that determine whether or not all voters have equal access to polling places during an election. We detail below how each of these factors has been shown to impact voter access to the ballot.

# 1. The number and location of polling places

Polling place operations include the number of polling places available to a voter to choose from and whether polling place locations remain accessible across elections. Thirty-seven states—including Texas, where Waller County is located—and the District of Columbia, afford their voters the opportunity to choose where and when they can cast a ballot in-person before Election Day. States with in-person early voting provide multiple locations at which to vote, enabling voters to avoid long lines and waiting times by choosing from alternative locations. However, the placement of those locations is also essential to voter access; placing early polling sites at locations near where voters prefer to vote (e.g., near their residences or where they go to school) is integral to that accessibility (Stein et al. 2019). These features of polling place operations have been shown to have a significant positive effect on accessibility to polling places (Stein and Vonnahme 2008; 2011; 2012; Fullmer 2015).

# 2. Distance and travel time to the polling place

Several researchers (Dyck and Gimpel 2005; Gibson, et al. 2013; Gimpel and Schuknecht 2003; Cantoni 2016) have shown that the distance and travel time between a voter's residence and their designated and/or available polling location has a significant and negative effect on ballot access. Cantoni (2016) reports that a 0.25-mile increase in the distance to a polling place reduces the number of ballots cast by 2%-5% over Presidential, mid-term Congressional, and municipal elections. Moreover, "the negative impact of distance to the polling place is concentrated disproportionately in high-minority areas" (Cantoni 2016: 4).

The closest early voting location to the PVAMU campus—apart from the on-campus early voting location at the Memorial Student Center (MSC)—was the off-campus early voting location at the Waller County Community Center. However, the Community Center is located to the south of the PVAMU campus, 1.4 to 1.6 miles away from two large student residential housing facilities

on the PVAMU campus (i.e., University Square, located at 502 Anne Preston Street, and University College, located at 505 Anne Preston Street). This distance is five to six times further than the minimum distance beyond which Cantoni observed reduced voter turnout.

# 3. Transportation to the polls

Access to the polls requires adequate, reliable, and affordable public or private transportation (Barretto, Cohen-Marks and Woods 2009). Haspel and Knotts (2005) find that distances to polling places are less burdensome when "automobiles are universally available" to voters (2005: 267). Gibson et al. (2013) compute a distance measure with an imputed wage measure for each voter to estimate the opportunity costs of voting and find it is highly predictive of voting. The authors report that "small increases in the opportunity costs of voting can have large effects in reducing ballot access (2013: 517)." There is evidence to suggest that younger voters, such as college students, find polling locations difficult to access due to limited transportation options (Shino and Smith 2019).

# 4. Hours of polling place operation

Fullmer (2015) shows that hours and number of locations affect access to early voting. Small changes in the hours of polling place operations across elections have an effect on voter turnout (Garmann 2017, Stein et al. 2019). Garmann (2017) reports that reducing the hours of polling station operations and the opening hours significantly reduces voter turnout by 2.1%. Reducing the number of evening and/or early morning hours at polling places can also limit accessibility (Garmann 2017; Stein et al. 2019).

# 5. Number of days and days of week of polling place operations

Fullmer (2018) reports that increasing the number of days of early voting increases the number of early votes cast. Weekends are among the most popular days to vote early (Herron and Smith 2014; Walker, Herron and Smith 2018), when voters do not have to attend work, school, or other weekday commitments.

 Informing the public about polling place opportunities and changes to those opportunities.

Brady and McNulty (2011) report that consolidating voting locations in Los Angeles, California, reduced voter turnout by 3%, due in part to voters who were not informed about the change or relocation of their Election Day polling place. Similarly, Haspel and Knotts (2005: 569)

find that the confusion to voters that results from modifying polling place operations and locations can be offset by a strong public information campaign informing them of those changes.

In summary, the literature on early voting shows that accessibility to the polls increases the use of early voting. Practices that enable voter accessibility include:

- Adequate numbers and appropriate locations of polling places relative to the size and residential location of the electorate.
- Minimal distance and voter access to necessary transportation to and from polling locations.
- · Sufficient and varied (e.g., evening) hours of polling place operation.
- · Sufficient and varied (e.g., weekend) days during which polling places are open.
- Effective communication of election plans and any changes to election plans to the voting public.

From my personal experience working with election officials in Lubbock, Collin, and Harris Counties, I found these standards to be uniform. The application of these standards may not have always been uniformly practiced.

In the Defendant Waller County's response to the Plaintiffs' Interrogatory No. 4, it listed seven "factors" the County used in the determination of early voting locations and hours for the 2018 election: 1) population of registered voters; 2) historical turnout; 3) how heavily contested an election is; 4) number of available poll workers; 5) time required to train poll workers; 6) number of controller and voting units and their distribution; and 7) accessibility, ease of use, parking, and security for various locations.

In Defendants' responses to Interrogatory No. 4, the Defendants do not provide enough detail about how they used the factors to determine the location and hours of early voting to enable us to make a determination about whether population of registered votes was or was not a primary factor in their decision making. For example, did the County allocate early voting opportunities on a per registered voter basis, or was population used to determine prior voting history? We can, however, observe that the distribution of early voting locations did not provide equal access (as we have defined access in this report) to the three populations that are the focus of this litigation.

According to records provided by the Defendants in this lawsuit through discovery,5 Precinct 309, the PVAMU campus precinct, had 4,834 registered voters as of November 6, 2018 by far the largest population of registered voters out of any precinct in the County, and almost 1,400 more than the second most populous precinct in the County. Waller County officials also appear to have anticipated, accurately, that a large number of student voters would vote early at the on-campus polling location in Precinct 309, because the County's records from the November 2018 election show that it assigned that location the largest number of voting machines during the early voting period.<sup>6</sup> However, if the distribution of voting machines by precinct during early voting was based on registered-voter population and anticipated voter interest, the same cannot be said of the assignment of early voting hours and days. The MSC on the PVAMU campus was the sole early voting location in Precinct 309, the County's most populous voting precinct. Instead of providing the MSC with more early voting hours and days than other early voting locations in less populous precincts, County officials provided it with fewer. Waller County's 2018 early voting plans provided Precinct 309 only a fraction of the hours and days that were granted to early voting locations in precincts with far smaller populations of registered voters. This discrepancy is significant because, as stated above, best practices in the academic literature on early voting and the County's own stated guidelines call for the population size and residential location of the electorate to be given substantial weight in allocating early voting opportunities.

# C. Analysis and Conclusion

Based on the evidence and methodology described above, we list below our assessment and conclusions.

Table 1 reports for each early voting location the number of weeks, total days, hours, and weekend days that the polling site was open for early voting during the 2018 election. In addition, the last three columns of Table 1 report the number of votes cast at each early voting location, the share of voters at each location aged 18 through 20, and the share of votes cast by persons who reside in majority-Black neighborhoods.

As **Table 1** shows, locations that had more <u>hours</u> of operation during early voting also had higher shares of the total early vote. Both Waller ISD Administrative Building and the Brookshire

 $<sup>^5</sup>$  Specifically, I refer here to the PDF titled "DEFENDANTS000003 - VERITY EQUIPMENT ASSIGNMENT (01172322x7A30F)."

<sup>&</sup>lt;sup>6</sup> Here again I refer to "DEFENDANTS000003 - VERITY EQUIPMENT ASSIGNMENT (01172322x7A30F)."

Library had over 100 hours of operation during early voting. They were followed by Waller County Court House, with 96 hours of operation. No other early voting polling place in Waller County had more than 36 hours of operation; Prairie View City Hall had the least, with only five hours of operation. Seventy percent of all early votes in Waller County were cast at the three early voting locations with 90 or more hours of operation (i.e., Waller ISD Administrative Building, Brookshire Library, and Waller County Court House). The remaining 30% of early votes were cast at the other six early voting locations.

The three locations with the greatest number of hours of operation also had the most <u>days</u> of operation. Three locations (Waller ISD Administrative Building, Waller County Courthouse and Brookshire Library) operated during both weeks of early voting. All three of these locations were open on the weekend of early voting, and two (Waller County Courthouse and Brookshire Library) operated on both days of that weekend to provide Saturday and Sunday early voting. Each of the other six early voting locations operated during only one of the two weeks of early voting, and most were open a total of 2-3 of the 12 days of early voting.

When we look at early voters aged 18 through 20, (Table 1), we observe that 61% of them cast their ballots at the PVAMU Student Center. This location ranked fourth in total number of hours of operation. It was not open at all during the first week of early voting or on the one weekend of early voting, and operated for a total of three out of 12 days of early voting. The PVAMU MSC location was originally scheduled to have 27 hours of operation; that number was changed to 36 hours on October 24, 2018, following the filing of this lawsuit and two days after the start of early voting.

When we look at where Black voters in Waller County voted early in the 2018 election (Table 1), we observe that they cast their ballots at early polling locations with the fewest hours and days of operation. Specifically, early voters who live in Waller County neighborhoods that are majority-Black comprised 72% of the early votes cast at the PVAMU Student Center, 47% cast at the Waller County Community Center (located in the City of Prairie View, adjacent to the southmost portions of the PVAMU campus), and 47% cast at Prairie View City Hall. Black voters cast between 1% and 22% of the early votes at the six other early voting locations in Waller County. The three locations where most Black voters cast their votes are located in the City of Prairie View, which has the largest concentration of Black voters in the County. All three of these

locations were open during only one week of early voting, for totals of 1-3 days, and for totals of 5-36 hours of operation. Only one location—Prairie View City Hall—offered weekend hours of operation, and that location was open for a total of five hours on only one day during the entire two-week early voting period. Waller County provided the three early voting locations in the City of Prairie View the least early voting accessibility of any early voting location based on the hours and days of operation allocated to them during the 2018 election in Waller County.

The overwhelming majority of PVAMU students<sup>7</sup> who voted early in the 2018 Waller County election (N=200, 75.9%) voted at the MSC on the PVAMU campus. Only 63 (24.1%) of PVAMU students who voted early cast their ballots at an off-campus location. As discussed above, the PVAMU MSC early voting location was among the sites provided the least early voting access (i.e., in terms of fewest hours, days and weekend operations) of the early voting locations in the County.

Though the majority of Waller County voters chose to vote early in 2018 (71%), an even greater percentage of PVAMU students (81%, 10% more than voters who were not PVAMU students), voted early in the 2018 election. This suggests that PVAMU students were more dependent on early voting than other voters in Waller County.

A review of the PVAMU Office of Institutional Research report of shuttle bus services for the students on the PVAMU campus to offsite locations near the 2018 early voting locations in Waller County shows that such services were limited or not available during the days and hours of early voting at these offsite locations, including during the entire first weekdays of early voting—when there were no early voting locations anywhere in Prairie View—and on the only Saturday and Sunday of early voting.

The above findings have two possible explanations. First, County election officials may have distributed the hours and days of operations and other resources to those locations where they anticipated early voters would choose to vote. Defendant Waller County's response to Plaintiffs' Interrogatory No. 4 did list historical turnout (# 2) as one of seven factors that is considered in

<sup>&</sup>lt;sup>7</sup> The category of voters defined here as "PVAMU students" consists of those registered voters in Waller County who can be identified as PVAMU students based on the address provided in their voter registration records. Although this category likely overlaps significantly with the category of voters who are aged 18 through 20, we derive the "PVAMU students" category using a different methodology to shed light on the early voting plan's effects specifically on voters who are identifiable as PVAMU students from registration records—and thus could also be so identified by Waller County officials.

making decisions about the allocation of early voting in the 2018 election. However, Waller County's response to that same interrogatory also listed population of registered voters (# 1) as another such factor, but that factor does not appear to have been seriously considered—which may cast doubt on the extent to which the seven enumerated factors truly motivated the development of the early voting plan.

A second, and not necessarily contradictory explanation, is that the different rates of voting at each early voting location were a result of the different number of hours, days, and other resources allocated to each location. That is, early voters chose to vote at locations where accessibility to early voting was greater; i.e., where hours, days, weekends, and other resources for early voting were more abundant. The fact that these locations were not where significant populations of voters aged 18 through 20, Black voters aged 18 through 20, and Black voters in Prairie View chose to vote may have been coincidental, but the effect of this decision by the Waller County Commissioners Court was to deny voters aged 18 through 20, Black voters aged 18 to 20, and Black voters in Prairie View equal or even similar access to early voting opportunities afforded other registered voters in Waller County. If the County had intended to make it more difficult for Black and younger voters in Prairie View to access early voting than other voters in Waller County, our analysis indicates that designing an early voting plan similar to the one they designed for the 2018 election would have been an effective way to do so. Moreover, the distribution of the days and hours of early voting locations was not proximate to where registered voters aged 18 through 20 and Black registered voters aged 18 through 20, as well as Black registered voters in Prairie View, live or chose to vote early.

The literature on best practices suggests that access to greater quantities of early voting locations, hours, and days (Fullmer 2015) significantly enhances the likelihood that voters will cast their ballots at early voting locations. Thus, historical early voting returns that show more early votes being cast in certain locations as compared to others may reveal, in part, a persistent history of unequal distribution of early voting hours in Waller County to the disadvantage of locations that are accessible by more Black voters or younger voters. If this is the case, Waller County should probably not continue to allocate more early voting opportunities solely to early voting locations with historically higher early voting turnout, unless the County wishes to perpetuate past unfairness. In other words, if Waller County allocates early voting (days and hours)

to those locations where the largest total number of voters cast their ballots in the past, they may be limiting the opportunities to vote early for voters aged 18 through 20 and Black voters 18 through 20, and Black voters in Prairie View who reside in, go to school in, or have walking access or transportation access to locations in Prairie View, including the MSC on PVAMU's campus. Further, the County's decision to offer fewer hours and days of operation of early voting at locations in the City of Prairie View, where the largest concentration of Black voters in Waller County live—and go to school on the PVAMU campus, which houses and serves the largest concentration of voters 18 through 20 and Black voters aged 18 through 20 in the County—may have had the effect of suppressing early voting in the 2018 election among Prairie View residents of Waller County aged 18 through 20, Black and aged 18 through 20, and Black persons who live in Prairie View.

For these reasons, it appears that Waller County's early voting plan for 2018 disproportionately impacted voters aged 18 through 20, Black voters aged 18 through 20, and Black voters in Prairie View because they were not afforded the same or similar opportunities to vote early as other registered voters in the County.

Table 1
Accessibility of Early Voting in 2018 Waller County Election by Location
(Under 10/24/18 Modified Plan)

Weekend % 18-% Early Votes Location Weeks Days Days Hours Black<sup>2</sup>  $20^{1}$ Brookshire Library 2,657 JP #3 Monaville JP #2 Fieldstore Katy VFW Hall Waller County Court 3,393 House PV City Hall Waller County Comm. Center (in PV) **PVAMU MSC** 1,417 1,588 Waller ISD Admin 

<sup>1</sup> Percent of persons 18-20 years of age

<sup>2</sup> Percent of persons who live in a majority-Black community

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Stein, Robert M. Charles Stewart III, Christopher Mann and others. 2019. "Waiting to vote in the 2016 Presidential Election: Evidence from a multi-jurisdiction Study," *Political Research Quarterly*. DOI: 10.1177/1065912919832374

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I reserve the right to continue to supplement my declarations in light of additional facts, testimony and/or materials that may come to light.

Pursuant to 28 U.S.C. 1746, I declare under penalty of perjury of the laws of the United States that the foregoing is true and correct according to the best of my knowledge, information, and belief.

Executed on: July , 2019

Robert M. Stein, PhD

# EXHIBIT A

			WEEK ONE UDES SUNDAY)		
	Prairie View 54% 18-20 VAP <sup>1</sup> 80% Black CVAP 7.6% white CVAP	Waller 7% 18-20 VAP 11% Black CVAP <sup>2</sup> 72% white CVAP	Hempstead 8% 18-20 VAP 66% Black CVAP 20% white CVAP	Katy 6% 18-20 VAP 7.7% Black CVAP <sup>3</sup> 80% white CVAP	Brookshire 7% 18-20 VAP 55% Black CVAP 23% white CVAP
Mon. Oct. 22		Waller ISD 8am-5pm (9 hours)	Co. Courthouse 8am-5pm (9 hours)	Katy VFW 8am-5pm (9 hours)	Co. Library 8am-5pm (9 hours)
Tues. Oct. 23		Waller ISD 8am-5pm (9 hours)	Co. Courthouse 8am-5pm (9 hours)	Katy VFW 8am-5pm (9 hours)	Co. Library 8am-5pm (9 hours)
Wed. Oct. 24		Waller ISD 8am-5pm (9 hours)	Co. Courthouse 8am-5pm (9 hours)	Katy VFW 8am-5pm (9 hours)	Co. Library 8am-5pm (9 hours)
Thurs. Oct. 25		Waller ISD 8am-5pm (9 hours)	Co. Courthouse 8am-5pm (9 hours)		Co. Library 8am-5pm (9 hours)
		Fieldstore Bldg 8am-5pm (9 hours)	Monaville Bldg. 8am-5pm (9 hours)		
Fri. Oct. 26		Waller ISD 8am-5pm (9 hours)	Co. Courthouse 8am-5pm (9 hours)		Co. Library 8am-5pm (9 hours)
		Fieldstore Bldg 8am-5pm (9 hours)	Monaville Bldg. 8am-5pm (9 hours)		
Sat. Oct. 27		Waller ISD 9am-2pm (5 hours)	Co. Courthouse 9am-2pm (5 hours)		Co. Library 9am-2pm (5 hours)
		Fieldstore Bldg 9am-2pm (5 hours)	Monaville Bldg. 9am-2pm (5 hours)		
Sun. Oct. 28	PV City Hall 12pm-5pm (5 hours)		Co. Courthouse 12pm-5pm (5 hours)		Co. Library 12am-5pm (5 hours)
TOTAL HOURS	5 hours 0 hours	73 hours	78 hours	27 hours	55 hours

<sup>\*</sup>For Prairie View, hours in green were added post-litigation, and hours in red are pre-litigation.

<sup>1</sup> VAP means "voting-age population" aged 18 through 20, which is based on 2010 Census data.

3 Ibid.

<sup>&</sup>lt;sup>2</sup> As described in the Declaration of William S. Cooper, post-2010 population data is not available for the cities of Waller and Katy. Accordingly, the "citizen voting-age population" is based on disaggregated estimated based on Waller County split block groups.

		٧	VEEK TWO		
	Prairie View 54% 18-20 VAP 80% Black CVAP 7.6% white CVAP	Waller 7% 18-20 VAP 19% Black CVAP 69% white CVAP	Hempstead 8% 18-20 VAP 66% Black CVAP 20% white CVAP	6% 18-20 VAP 3.5% Black CVAP 77% white CVAP	Brookshire 7% 18-20 VAP 55% Black CVAP 23% white CVAP
Mon. Oct. 29	MSC at PVAMU 7am-7pm (12 hours) (8am-5pm) (9 hours)	Waller ISD 8am-5pm (9 hours)	Co. Courthouse 8am-5pm (9 hours)		Co. Library 8am-5pm (9 hours)
Tues. Oct. 30	MSC at PVAMU 7am-7pm (12 hours) (8am-5pm) (9 hours)	Waller ISD 8am-5pm (9 hours)	Co. Courthouse 8am-5pm (9 hours)		Co. Library 8am-5pm (9 hours)
Wed. Oct. 31	MSC at PVAMU 7am-7pm (12 hours) (8am-5pm) (9 hours)	Waller ISD 8am-5pm (9 hours)	Co. Courthouse 8am-5pm (9 hours)		Co. Library 8am-5pm (9 hours)
Thurs. Nov. 1	Community Ctr. 7am-7pm (12 hours)	Waller ISD 7am-7pm (12 hours)	Co. Courthouse 7am-7pm (12 hours)		Co. Library 7am-7pm (12 hours)
Fri. Nov. 2	Community Ctr. 7am-7pm (12 hours)	Waller ISD 7am-7pm (12 hours)	Co. Courthouse 7am-7pm (12 hours)		Co. Library 7am-7pm (12 hours)
TOTAL HOURS	60 hours 51 hours	51 hours	51 hours	0 hours	51 hours

<sup>\*</sup>For Prairie View, hours in green were added post-litigation, and hours in red are pre-litigation.

# APPENDIX

# CURRICULUM VITAE May, 2019

ROBERT M. STEIN Lena Gohlman Fox Professor of Political Science Rice University Houston, Texas 77251 713-348-2795 Email: Stein@rice.edu

Place of birth: New York, N.Y.

Married, two children

#### Education

B.A., Ohio Wesleyan University, Delaware, Ohio, 1972.

M.A., University of Wisconsin-Milwaukee, Milw., Wisc., 1974

Ph.D., University of Wisconsin-Milwaukee, Milw., Wisc., 1977

#### Fields of Specialization

Elections and election administration, Federalism and intergovernmental relations, state and local government, urban politics and public policy.

#### **Teaching Positions**

Lena Gohlman Fox Professor of Political Science, 1996

Fellow, James A. Baker III Institute for Public Policy, 2006

Professor, Department of Political Science, Rice University, 1989-1996.

Visiting Associate Professor and research scientist, Workshop in Political Theory-Public Policy and Department of Political Science, Indiana University, 1987-1988.

Associate Professor, Department of Political Science, Rice University, 1983-1989.

Assistant Professor, Department of Political Science, Rice University, 1979-1983.

Assistant Professor, University of Georgia, 1977-1978.

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### Administrative positions

Faculty Director, Center for Civic Engagement, Rice University 2007- present

Dean, School of Social Sciences, Rice University, 1996 - 2006

Interim Dean, School of Social Sciences, Rice University, 1995 - 1996

Chair, Department of Political Science, Rice University, 1994 - 1995

Director, Policy Studies Program (undergraduate major), Rice University, 1987-1995

Director, Graduate Studies, Department of Political Science, Rice University, 1987-1991.

Chair, Department of Political Science, Rice University, 1984-86

Director, Rice Institute of Policy Analysis Public Opinion Poll, 1983-present.

Political analyst, KHOU-TV, Houston, Tx. 1983- present

#### Fellowships, awards, and offices

Outstanding reviewer award, Political Research Quarterly 2010.

Best paper award on Federalism and Intergovernmental Relations for "Inter-Local Cooperation and the Distribution of Federal Grants," by The section on Federalism and Intergovernmental Relations, American Political Science Association, 2004 (with Kenneth Bickers)

President, Urban Politics Subsection, American Political Science Association, 1999-2000.

Recipient, George R. Brown Award for Superior Teaching, Rice University, 1998.

President, Southwestern Political Science Association, 1998.

Recipient, Outstanding Mentor of Women in Political Science Award, Women's Caucus for Political Science, American Political Science Association, 1996.

Special book award from the Urban Politics and Policy Section of the American Political Science Association for, Urban Alternatives: Private and Public Markets in the Provision of Local Services, 1991.

Research fellowship, Indiana University, Workshop in Political Theory and Public Policy, 1987-1988.

Recipient, George R. Brown Award for Superior Teaching, Rice University, 1987.

Fellowship, U.S. Advisory Commission on Intergovernmental Relations, 1978-1979.

#### Research Grants and Contracts

Election Day Vote Centers in Harris County, Texas. Funded by the Arnold Foundation, May 2019 – December 2020, \$100,000.

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Hurricane Harvey: Longitudinal Survey, Funded by the National Science Foundation, January 2018 – December 2021, SBER1760292, \$200,000. Co-PI

Urban Flooding: Identifying where it floods and evaluating remedies. May 2018-September 2019. Kinder Institute, Ken Kennedy Institute and Office or Research, Rice University, \$74,450 Co-PI

2016 City of Houston Citizen Survey, September 2016-January 2017, City of Houston, \$23,500

Vote by mail, September 2014-September 2015, Pew Charitable Trusts, \$48,000.

Saturday Run-off Election Exit Poll Survey, City of Houston, October-November, 2013. \$4,000.

Prioritizing and selecting bridge management actions for heightened truck loads and natural hazards in light of funding allocation patterns, National Science Foundation, September 2012 - August, 2015. co-PI (\$1.2 million)

Phase 2 Development and enhancement of online storm risk calculator tool for public usage, City of Houston, Office of Public Safety and Homeland Security, November, 2012 - June 2013. co-PI (\$189,000)

NetSE: Large Urban-Scale Polymorphic Wireless Networks: Community-Driven Assessment, Design and Access, National Science Foundation, September 2010-2013, co-PI (\$1.9 million)

Development and enhancement of online storm risk calculator tool for public usage, City of Houston, Office of Public Safety and Homeland Security, January, 2011 - June 2011. co-PI (\$309,000)

Increasing turnout among the less engaged: A study of Election Day vote centers, Pew Charitable Trusts, September, 2007 – May, 2009, PI (\$260,000)

Independent Response of Complex Urban Infrastructures Subjected to Multiple Hazards, National Science Foundation, October 2007 – October 2010, co-PI (\$20,000)

Program evaluation, City of Houston, SAFEclear, traffic incident management program, July 2006-January 2008.
PI (\$20,000)

Program evaluation, City of Houston, SAFEclear, traffic incident management program, February 2005-December 2005. PI (\$20,000)

Program Utilization Among Households Eligible for Head Start Enrollment, funded by the Harris County Department of Education, June, 2001. PI (\$15,000)R

The Changing Structure of Federal Aid and the Politics of the Electoral Connection. Funded by the National Science Foundation 2001-2002. SES0095997 Co-PI, January 2001-January 2003. PI (\$230,000)

Greater Harris County 9-1-1 Emergency Network Data Archive and Analysis January, 2000- January 2001. PI (\$15,000)

Evaluation of Greater Harris County Emergency Network: Round II, funded by the Greater Harris. Pl County Emergency Network, September, 1993 - January, 1994. (\$5,000)

Evaluation of Greater Harris County 9-1-1 Emergency Network, funded by the Greater Harris County Emergency Network, January, 1992-July, 1993. PI (\$5,000)

Selective Universalization of Domestic Public Policy. Funded by the National Science Foundation

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(SES8921109) 1990-1992. PI (\$185,000)

Contracting for Municipal Services. Funded by the U.S. Advisory Commission on Intergovernmental Relations. January, 1986-1990.P1

The Fiscal Austerity and Urban Innovation. Funded by the U.S. Department of Housing and Urban Development. September, 1983-1985. PI

Research Associate, Field Network Evaluation Study of the Reagan Domestic Program. Princeton Urban and Regional Center, Princeton University. Funded by the Ford Foundation. 1982-1984. Pl

Research Associate, Field Network Evaluation Study of the Community Development Block Grant: Round 8. Funded by the U.S. Department of Housing and Urban Development. Summer, 1982. PI

The Structural Character of Federal Grants-in-Aid. Funded by the U.S. Department of Housing and Urban Development. 1982-83, P1

The Allocation of Federal Grants-in-Aid. Funded by the U.S. Advisory Commission on Intergovernmental Relations. 1979-1981. PI

The Allocation of State-Local Aid: An Examination of Within State Variation. Funded by the U.S. Advisory Commission on Intergovernmental Relations. 1979-1981. PI

#### **Editorial Positions**

editorial board member, Journal of Election Technology and Systems, 2013-2016

editorial board member, American Political Science Review, 2001-2007

Executive Committee, American Politics, American Political Science Review, 2004-2007

editorial board member, American Journal of Political Science, 1994-1998

editorial board member, Journal of Politics, 1994-1998

editorial board member, Social Science Quarterly. 1993-present

editorial board member, State and Local Government Review. 1987-1992.

editorial board member, Urban Affairs Review (formerly, Urban Affairs Quarterly) 1996-2000.

referee, American Political Science Review, American Politics Quarterly, Journal of Urban Affairs, Urban Affairs Quarterly, Publius, National Science Foundation.

#### Books

Perpetuating the Pork Barrel: Policy Subsystems and American Democracy, Cambridge University Press, 1995, with Kenneth N. Bickers.

Federal Domestic Outlays, 1983-1990. M.E. Sharp, 1991, with Kenneth N. Bickers

Urban Alternatives: Public and Private Markets in the Provision of Local Services, Pittsburgh Press, 1990.

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"This Way Out," Scientific American., October 2018. Pp. 76-79. With Leonardo Duenas-Osorio and Devika Subramanian.

"Pedagogical Value of Polling-Place Observation by Students." <u>PS: Political Science & Politics</u>, 51:831-837 (October 2018). With Mann, Christopher B., Gayle A. Alberda, Nathaniel A. Birkhead, Yu Ouyang, Chloe Singer, Charles Stewart, Michael C. Herron, et al. https://doi.org/10.1017/S1049096518000550.

"Reducing the undervote with vote by mail," <u>American Politics Research.</u> 46(6):1039-1064 (September 2018). With Andrew Menger and Greg Vonnahme.

"Enlisting the public in facilitating election administration: A field experiment," <u>Public Administration Review</u>, 78(6):892-903 (December 2018), with Andrew Menger.

"Survey Experiments with Google Consumer Surveys: Promise and Pitfalls for Academic Research in Social Science." Political Analysis 24(3):256-373 (September 2016), with Philip Santaso and Randolph Stevenson.

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"Early voting and campaign news coverage," <u>Political Communication</u>, 30:278-396 (April 2013), with Johanna Dunaway

"The effect of election day vote centers on voter participation," <u>Election Law Journal</u>, 11(4):291-301 (September 2012) with Greg Vonnahme.

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"Prospectus for the Future Administration of Elections," <u>Baker Center Journal of Applied Public Policy</u> 4(1):45-57. (Spring, 2012)

"Engineering-based hurricane risk estimates and comparison to perceived risks in storm-prone areas." <u>Natural Hazards Review</u>, 13(1):1-12 (Spring 2012), with Leonardo Duenas-Osorio, Devika Subramanian and Birnur Girnur.

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- "Crunching collisions," Roads and Bridges 13:2 (April 2009), with Robert Dahnke, Ben Stevenson, and Tim Lomax.
- "Voting technology, election administration and voter performance," <u>Election Law Journal</u>, 7:123-135 (April 2008) with Greg Vonnahme, Michael Byrne and Daniel Wallach.
- "Engaging the unengaged voter: Voter centers and voter turnout," <u>Journal of Politics.</u> 70:487-497 (April 2008) with Greg Vonnahme.
- "Assessing the Micro-Foundations of the Tiebout Model," <u>Urban Affairs Review</u>, 42:57-80 (September 2006), with Kenneth Bickers and Lapo Salucci.
- "Who is Held Responsible When Disaster Strikes? The Attribution of Responsibility for a Natural Disaster in an Urban Election," <u>Journal of Urban Affairs</u>, 28:43-54 (2006) with Kevin Arceneaux.
- "Voting for Minority Candidates in Multi-Racial/Ethnic Communities," <u>Urban Affairs Review</u>, 41:157-181 (November 2005) with Stacy Ulbig and Stephanie Post.
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- "Language Choice, Residential Stability, and Voting among Latino-Americans," <u>Social Science Quarterly</u>, 84:412-24, (June 2003), with Martin Johnson and Robert Wrinkle.
- "Public Support for Term Limits: Another Look at Conventional Thinking." <u>Legislative Studies Quarterly</u>, 27:459-480. (August 2002) with Martin Johnson and Stephanie Shirley Post.
- "Contextual Data and the Study of Elections and Voting Behavior: Connecting Individuals to Environments." <u>Electoral Studies</u>, 21:63-77 (March 2002), with Martin Johnson, W. Phillips Shivley. Also appearing in *The Future of Electoral Studies*. Mark N. Franklin and Christopher Wlezien, eds. Oxford: Elsevier Press (2003).
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- "State Economies, Regional Governance, and Urban-Suburban Economic Dependence," <u>Urban Affairs Review</u>, 36:46-60 (Spring, 2000) with Stephanie Shirley Post.
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- "The Micro Foundations of the Tiebout Model," <u>Urban Affairs Review</u> 34:76-93 (September, 1998) with Kenneth Bickers.

- "Early Voting," Public Opinion Quarterly. 62:57-70 (Spring, 1998).
- "Voting Early, But Not Often," Social Science Quarterly 78:657-677 (September, 1997) with Patricia Garcia-Monet.
- "Building Majority Coalitions for Sub-majority Benefit Distributions," <u>Public Choice</u> 91:229-249 (June, 1997). with Kenneth Bickers.
- "The Electoral Dynamics of the Federal Pork Barrel," <u>American Journal of Political Science</u>, 40:1300-1326 (November, 1996) with Kenneth Bickers.
- "Privatization and the Arrangement of City Services," Estudios De Economia, 23:323 (August, 1996)
- "A Portfolio Theory of Policy Subsystems," <u>Administration and Society</u>, 26:158-184 (August, 1994). with Kenneth Bickers
- "Congressional Elections and the Pork Barrel," Journal of Politics, 56:377-399 (November 1994)
- "Explaining State Aid Allocations: Targeting Within Universalism," <u>Social Science Quarterly</u>, 75:524-540 (September, 1994) with Keith E. Hamm
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- "A Comparative Analysis of the Targeting Capacity of State and Federal Intergovernmental Aid Allocations: 1977-1982," Social Science Quarterly 68:447-466 (Sept., 1987). With K. Hamm.
- "Tiebout's Sorting Hypothesis," Urban Affairs Quarterly, 22:199-225 (Sept., 1987).
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"Implementation of Federal Policy: An Extension of the 'Differentiated Theory of Federalism'," Research in Urban Policy, 3:341-348 (1984)

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"The Political Economy of Municipal Functional Responsibility," <u>Social Science Quarterly</u>, 63:530-549 (September, 1982).

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"The Targeting of State Aid: A Comparison of Grant Delivery Mechanisms," <u>Urban Interest</u>, 2:47-59 (Spring, 1981).

"The Allocation of Federal Aid Monies: The Synthesis of Demand-Side and Supply-Side Explanations," American Political Science Review, 75:334-343 (June, 1981).

"Functional Integration at the Substate Level: A Policy Perspective," <u>Urban Affairs Quarterly</u>, 16:211-233 (December, 1980).

"Federally Mandated Substate Regional Government: The Maintenance of Governmental Structures," <u>Urban Interest</u>, 1:74-82 (Spring, 1980).

"Federal Categorical Aid: Equalization and the Application Process," Western Political Quarterly, 32: 396-408 (December, 1979)

"The Electability of Women Candidates: The Effects of Sex Role Stereotyping, "Journal of Politics, 41:513-524 (May, 1979) With R. Hedlund, K. Hamm, and P. Freeman.

"Regional Planning Assistance: Its Distribution to Local Governments and its Relationship to Local Grant Getting," The Journal of the American Institute of Planners, 43:871-891 (July, 1977) With B. Hawkins.

#### Chapters in edited volumes

"Polling Place Quality," in Kathleen Hale and Bridgett A. King, eds., The Future of Election Administration, Palgrave.

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"Help America Vote Act of 2002" in Voting and Political Representation in America: Issues and Trends Edited by Mark P. Jones. Forthcoming, 2019 Santa Barbara, CA: ABC-CLIO

"Convenience models of voting" in Voting and Political Representation in America: Issues and Trends Edited by Mark P. Jones Forthcoming, 2019 Santa Barbara, CA: ABC-CLIO

"Polling Place Practices,", in *Electoral Performance*, Charles Stewart III and Barry Burden, eds. Cambridge University Press, 2014:166-187. With Greg Vonnahme

"Early, Absentee, and Mail-in Voting," in Handbook of American Elections and Political Behavior, ed. Jan Leighley, Oxford University Press, 2010:182-199. with Greg Vonnahme.

"The Political Market for Intergovernmental Cooperation," in Self-Organizing Federalism: Collaborative Mechanisms to Mitigate Institutional Collective Action Dilemmas, eds., Richard C. Feiock and John T. Scholz. Cambridge University Press. 2010:161-178.. With Kenneth N. Bickers and Stephanie Post

"Local Services, Provision and Production," in <u>Encyclopedia of Public Administration and Public Policy</u>, New York, Marcel Dekker, 2003: 734-748.

"The Politics of Revenue and Spending Policies," in John Pelissero, ed. <u>Cities, Politics, and Policy</u>. Washington, D.C.: CQ Press. 2002:217-236.

"Implications for Citizen Participation," in Paul Schumacher and Burdette Loomis eds. <u>Choosing a President The Electoral College and Beyond.</u> New York, Catham House, 2002 with Paul Johnson, Daron Shaw and, Robert Weissberg. Pp. 125-142

"Devolution and the Challenge for Local Governance,", in Ronald E. Weber and Paul Brace, eds. Change and Continuity in American State and Local Politics New York, Catham House. 2000:21-33

"Contracting for Municipal Services," in P. Seidenstat, S. Hakim and G. Bowman eds. <u>Privatization of the Justice System</u>, McFarland and Co. Publishers. 1992: 82-107, with Delores Martin.

"Urban Public Policy Under Fiscal Stress: A Comparison of Spending and Employment Decisions," pp. 111-144, in Mark Gottdiner (ed.) Cities Under Fiscal Stress, Sage, 1986 with M. Neiman and E. Sinclair.

"The Texas Response to Reagan's New Federalism Programs: The Early Years," pp. 124-159 in, L. Bender and J. Stever, (eds.) Managing the New Federalism, Denver: Westview Press, 1986 with S.A. MacManus.

"Implementation of federal policy: An extension of the 'differentiated theory of federalism.' "pp. 341-348. in Terry Nichols Clark (ed). Research in Urban Policy Chicago: JAI Press, 1985

"Policy Implementation in the Federal Aid System: The Case of Grant Policy," pp. 125-155 in, G. Edwards (ed.) Public Policy Implementation, JAI Press, 1984.

"The Allocation of State Aid to Local Governments: An Examination of Interstate Variations," pp. 202-225. in, U.S. Advisory Commission on Intergovernmental Relations, The Federal Influence on State and Local Roles in the Federal System, U.S. Government Printing Office, 1982.

"The Impact of Federal Grant Programs on Municipal Functions: An Empirical Analysis," pp. 65-122 in, U.S. Advisory Commission on Intergovernmental Relations, <u>The Federal Influence on State and Local Roles in the Federal System</u>, U.S. Government Printing Office, 1981

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"The Impact of Socio-Economic Environment on Revenue Policies," pp. 133-172. in, R. Bingham, B. Hawkins, and F. Hebert, <u>The Politics of Raising State and Local Revenues</u>, Praeger, 1978 with R. Bingham, B. Hawkins, and R. Robertson.

"Grant Seeking and the Allocation of Federal Grant-in-Aid Monies: The Case of Southeastern Wisconsin," pp. 199-219 in, John P. Blair and Ronald S. Edari, (eds.), Milwaukee's Economy: Federal Programs, Local Resources and Community Action, Federal Reserve Bank of Chicago, 1978

"Substate Regionalism: Another View From the States," pp. 69-102 in, Charles Tyer (ed.) Substate Regionalism in the United States: Perspectives and Issues, University of South Carolina Press, 1978

#### Recent papers, completed manuscripts, conference papers and invited presentations

"Vote fraud and errant voting," Invited presentation at Department of Political Science, University of Nebraska, Lincoln, NE. April 25, 2013.

"Polling place practices," Prepared for presentation at the Measure of Elections Conference, June 18-19, 2012, Massachusetts Institute of Technology, Boston, MA

"Where, when and how we vote: Does it matter?" presented at the Scottish National Election Commission, Strathclyde University, Glasgow, Scotland. November 12-15, 2010.

"The future of elections," presented at the *Future of Governance Conference*, Howard Baker Institute of Government, University of Tennessee, Knoxville, Tx. October 14-15, 2010.

"Cost of elections," Presented at the 2010 Meeting of the Midwest Political Science Association, Chicago, Ill. April 3-5, 2000 with Greg Vonnahme.

"Early voting and campaign news coverage," 2010 Meeting of the American Political Science Association, Washington, D.C., Sept 1-3.

"The cost of elections." Report prepared for the Pew Charitable Trusts, 2009. With Greg Vonnahme.

"The effects of early voting on congressional campaign expenditures." Presented at the 2009 Meeting of the Midwest Political Science Association, Chicago, Ill. April 13-15, 2000 With Marvin McNeese

"The effects of Election Day vote centers on voter experiences." Presented at the 2008 Meeting of the Midwest Political Science Association, Chicago, Ill. April 3-5, 2008. With Greg Vonnahme

Whither the Challenger: Congressional Elections in Metropolitan America, Presented at the 2005 Meetings of the American Political Science Association, Washington, D.C., September 1-3, with Kenneth Bickers.

Assessing the Micro-Foundations of the Tiebout Model Presented at the 2005 Meetings of the Midwest Political Science Meetings, Chicago, Ill. April 2-5, with Kenneth Bickers and Lapo Salucci.

Electoral Reform, Party Mobilization and Voter Turnout Presented at the 2004 Meetings of the Midwest Political Science Meetings, Chicago, Ill. April 21-23, with Jan Leighley, Chris Owens.

The Role of Candidates and Parties in Linking Electoral Reforms with Voter Participation. Presented at the 2003 Meetings of the Midwest Political Science Meetings, Chicago, Ill. April 21-23, with Jan Leighley, Chris Owens.

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Voting for Minority Candidates in Multi-Racial/Ethnic Communities. Presented at the 2003 Meetings of the Midwest Political Science Meetings, Chicago, Ill. April 21-23, with Stacy Ulbig and Stephan Post,

The within congressional district electoral connection. Presented at the 2002 Meetings of the American Political Science Association, Boston, MA August 28-September 2, with Kenneth Bickers.

Who Will Vote? The Accessibility of Intention to Vote and Validated Behavior at the Ballot Box, Presented at the 2001 Meetings of the American Political Science Association, San Franciso, CA., August 28-September 2, with Martin Johnson

Contextual Explanations of Presidential Vote Choice, Presented at the 2001 Meeting of the Midwest Political Science Association, Chicago, Illinois, April 13-15, with W.Philps Shivley and Martin Johnson.

The Changing Structure of Federal Aid and the Politics of the Electoral Connection Coalitions. Presented at the 2000 Meetings of the American Political Science Association, Washington, D.C., September 1-4. With Kenneth Bickers.

Accessibility and Contextual Explanations of White Racial Attitudes. Presented at the 2000 Meetings of the American Political Science Association, Washington, D.C., September 1-4. With W.Philps Shivley and Martin Johnson

Information, Persuasion and Orphaned Voters. Presented at the 1999 Meeting of the American Political Science Association, Atlanta, GA., September 1-4. With Martin Johnson

The Federal Pork Barrel and the Formation of Intergovernmental Grant-Seeking Coalitions Presented at the 1999 Meeting of the American Political Science Association, Atlanta, GA., September 1-4. With Kenneth Bickers.

The Congressional Pork Barrel in a Republican Era. Presented at the 1999 Meeting of the Midwest Political Science Association, Chicago, Illinois, April 13-15. With Kenneth Bickers

The Local Public Goods Market: A Definition, Measure, and Test, Presented at the 1998 Meeting of the American Political Science Association, Boston, MA, Sept. 3-6 10-12. With Stephanie Shirley Post.

The Ties that Bind: Urban and Suburban Dependency. Presented at the 1998 Meeting of the Midwest Political Science Association, Chicago, Illinois, April 10-12. With Stephanie Shirley Post

#### **Professional Associations**

President, Urban Subsection, American Political Science Association, 1999-2000
President, Southwest Political Science Association, 1997-1998
Chair, Nominations committee, Southern Political Science Association, 1995
Nomination committee, Southern Political Science Association, 1993-94
Executive Council, Southwest Political Science Association, 1992-1994
Chair, nominations committee, 1993-94, Southwest Political Science Association.
Section Head, State and Local Government, 1993, Southern Political Science Association Meetings.
Section Head, State and Intergovernmental Relations, 1992 Midwest Political Science Association .
Executive Board, Urban Politics Section, American Political Science Association, 1990-1992
Executive Board, Southwestern Political Science Association, 1985-1991, 1993-1994
Program Chair, Southwestern Political Science Association Annual Meetings, 1983
Section Head, Intergovernmental Relations, Southern Political Science Association Meetings. 1983

#### Ph. D. Thesis advisees

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Albert Ellis, Ph.D. 1989, Associate Professor (deceased), University of Texas, Corpus Christi Stephanie Post, Ph.D. 1998, Director, Center for Civic Engagement, Rice University Martin Johnson, Ph.D. 2002. Professor and Chair, University of California-Riverside Gavin Dillingham, Ph.D. 2004. Research Scientist, Houston Advanced Research Center Johanna Dunaway, Ph.D. 2006. Associate Professor, Louisiana State University Gregory Vonnahme, Ph.D. 2009. Assistant Professor, University of Missouri-Kansas City Marvin McNeese, Ph.D. 2015

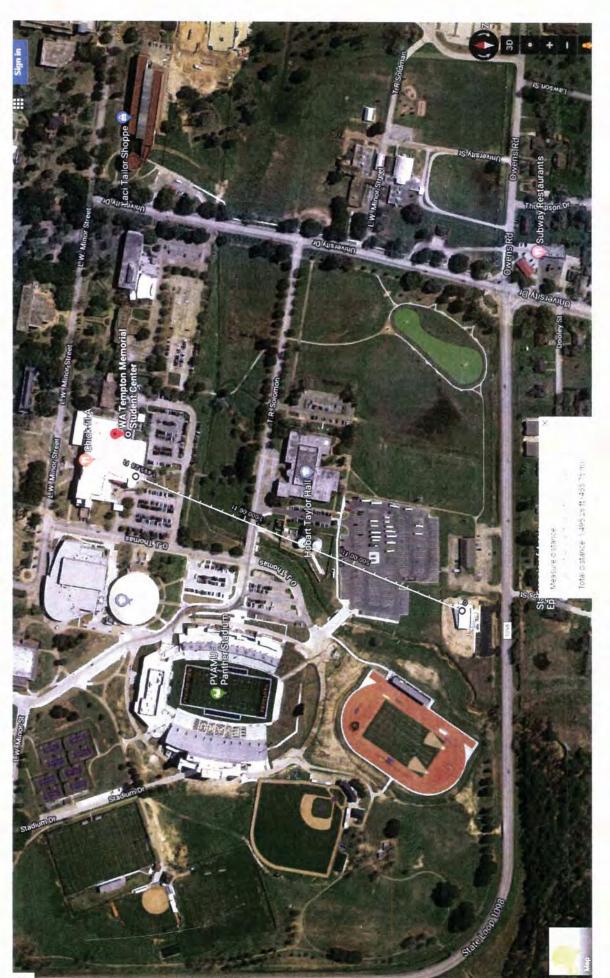
Andrew Menger, Ph.D. expected 2017

#### Teaching

Urban Politics (undergraduate)
Public Policy (graduate and undergraduate)
Bureaucracy and Public Policy
Policy Implementation
Federalism
Political Behavior

Recent expert testimony

Expert Report in the case of Mark Wandering Medicine et al. v. Linda McCulloch et al. [voting rights case in the state of Montana] February-June, 2014.





Waller County Community Center – 21274 FM 1098 Loop PVAMU Memorial Student Center – 155 L.W. Minor Street

Distance of 1,495.26 feet or 0.283 miles

Some on-campus housing facilities are farther from the Student Center than the Community Center is